**3GPP TSG-CT WG1 Meeting #123-eC1-20xxxx**

**Electronic meeting, 16-24 April 2020**

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| *CR-Form-v12.0* | | | | | | | | |
| **CHANGE REQUEST** | | | | | | | | |
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|  | **24.501** | **CR** | **2156** | **rev** | **1** | **Current version:** | **16.4.1** |  |
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| *For* [***HE******LP***](http://www.3gpp.org/3G_Specs/CRs.htm#_blank)*on using this form: comprehensive instructions can be found at* [*http://www.3gpp.org/Change-Requests*](http://www.3gpp.org/Change-Requests)*.* | | | | | | | | |
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| ***Proposed change affects:*** | UICC apps |  | ME | **x** | Radio Access Network |  | Core Network | **x** |

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| ***Title:*** | 5GSM back-off mechanisms in an SNPN | | | | | | | | | |
|  |  | | | | | | | | | |
| ***Source to WG:*** | Nokia, Nokia Shanghai Bell, Intel, Ericsson | | | | | | | | | |
| ***Source to TSG:*** | C1 | | | | | | | | | |
|  |  | | | | | | | | | |
| ***Work item code:*** | Vertical\_LAN | | | | |  | ***Date:*** | | | 2020-04-22 |
|  |  | | | |  | |  | | |  |
| ***Category:*** | **F** |  | | | | | ***Release:*** | | | Rel-16 |
|  | *Use one of the following categories:* ***F*** *(correction)* ***A*** *(mirror corresponding to a change in an earlier release)* ***B*** *(addition of feature),* ***C*** *(functional modification of feature)* ***D*** *(editorial modification)*  Detailed explanations of the above categories can be found in 3GPP [TR 21.900](http://www.3gpp.org/ftp/Specs/html-info/21900.htm). | | | | | | | | *Use one of the following releases: Rel-8 (Release 8) Rel-9 (Release 9) Rel-10 (Release 10) Rel-11 (Release 11) Rel-12 (Release 12)* *Rel-13 (Release 13) Rel-14 (Release 14) Rel-15 (Release 15) Rel-16 (Release 16)* | |
|  |  | | | | | | | | | |
| ***Reason for change:*** | | 5GSM BO mechanism should be supported in an SNPN.  While most details of the feature can be applied to SNPN, the following exceptions exit:   * In the UE, 5GS session management timers T3396 for DNN based congestion control are started and stopped on a per DNN and SNPN basis in case of SNPN. * The 5GSM congestion re-attempt indicator IE shall not be applicable in an SNPN. * Neither the re-attempt indicator IE nor re-attempt indicator derivation shall not be applicable in an SNPN. * Interworking with EPS and equivalent network are not supported. | | | | | | | | |
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| ***Summary of change:*** | | 5GSM BO mechanisms are modified so that they can be supported in an SNPN. | | | | | | | | |
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| ***Consequences if not approved:*** | | Support of 5GSM BO mechanisms in an SNPN is unclear. | | | | | | | | |
|  | |  | | | | | | | | |
| ***Clauses affected:*** | | 6.2.7, 6.2.8, 6.2.12, 6.4.1.4.1, 6.4.1.4.2, 6.4.1.4.3, 6.4.1.5, 6.4.2.4.1, 6.4.2.4.2, 6.4.2.4.3 | | | | | | | | |
|  | |  | | | | | | | | |
|  | | **Y** | **N** |  | | | |  | | |
| ***Other specs*** | |  | **X** | Other core specifications | | | | TS/TR ... CR ... | | |
| ***affected:*** | |  | **X** | Test specifications | | | | TS/TR ... CR ... | | |
| ***(show related CRs)*** | |  | **X** | O&M Specifications | | | | TS/TR ... CR ... | | |
|  | |  | | | | | | | | |
| ***Other comments:*** | |  | | | | | | | | |
|  | |  | | | | | | | | |
| ***This CR's revision history:*** | |  | | | | | | | | |

### 6.2.7 Handling of DNN based congestion control

The network may detect and start performing DNN based congestion control when one or more DNN congestion criteria as specified in 3GPP TS 23.501 [8] are met. If the UE does not provide a DNN for a non-emergency PDU session, then the network uses the selected DNN.

In the UE, 5GS session management timers T3396 for DNN based congestion control are started and stopped on a per DNN basis except for an LADN DNN in case of PLMN. For an LADN DNN, 5GS session management timers T3396 for DNN based congestion control is applied to the registered PLMN and its equivalent PLMNs. In the UE, 5GS session management timers T3396 for DNN based congestion control are started and stopped on a per DNN and SNPN basis in case of SNPN.

The DNN associated with T3396 is the DNN provided by the UE during the PDU session establishment. If no DNN is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST, then T3396 is associated with no DNN. For this purpose, the UE shall memorize the DNN provided to the network during the PDU session establishment. The timer T3396 associated with no DNN will never be started due to any 5GSM procedure related to an emergency PDU session. If the timer T3396 associated with no DNN is running, it does not affect the ability of the UE to request an emergency PDU session.

If T3396 is running or is deactivated, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for the respective DNN or without a DNN unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

\*\*\*\*\* Next change \*\*\*\*\*

### 6.2.8 Handling of S-NSSAI based congestion control

The network may detect and start performing S-NSSAI based congestion control when one or more S-NSSAI congestion criteria as specified in 3GPP TS 23.501 [8] are met. If the UE does not provide a DNN for a non-emergency PDU session, then the network uses the selected DNN. If the UE does not provide an S-NSSAI for a non-emergency PDU session, then the network uses the selected S-NSSAI.

In the UE, 5GS session management timers T3584 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI, DNN and PLMN basis. If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the 5GSM message with the 5GSM cause value #67 "insufficient resources for specific slice and DNN", then the UE applies the timer T3584 for all the PLMNs. If the timer T3584 applies for all the PLMNs, the timer T3584 starts when the UE is registered in a VPLMN and the S-NSSAI is provided by the UE during the PDU session establishment, the timer T3584 is associated with the [mapped S-NSSAI, DNN] combination provided by the UE during the PDU session establishment.

In the UE, 5GS session management timers T3585 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI and PLMN basis. If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the 5GSM message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE applies the timer T3585 for all the PLMNs. If the timer T3585 applies for all the PLMNs, the timer T3585 starts when the UE is registered in a VPLMN and the S-NSSAI is provided by the UE during the PDU session establishment, the timer T3585 is associated with the mapped S-NSSAI provided by the UE during the PDU session establishment.

The 5GSM congestion re-attempt indicator IE shall not be applicable in an SNPN.

The S-NSSAI associated with T3584 is the S-NSSAI provided by the UE during the PDU session establishment. The DNN associated with T3584 is the DNN provided by the UE during the PDU session establishment. If no S-NSSAI but DNN is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3584 is associated with no S-NSSAI and a DNN provided to the network during the PDU session establishment. If the PDN connection was established when in the S1 mode, then T3584 is associated with no S-NSSAI. If no DNN but S-NSSAI is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3584 is associated with no DNN and an S-NSSAI provided to the network during the PDU session establishment. If no DNN and no S-NSSAI is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3584 is associated with no DNN and no S-NSSAI. For this purpose, the UE shall memorize the DNN and S-NSSAI provided to the network during the PDU session establishment. The timer T3584 associated with no DNN and an S-NSSAI will never be started due to any 5GSM procedure related to an emergency PDU session. If the timer T3584 associated with no DNN and an S-NSSAI is running, it does not affect the ability of the UE to request an emergency PDU session.

The S-NSSAI associated with T3585 is the S-NSSAI provided by the UE during the PDU session establishment. If no S-NSSAI is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3585 is associated with no S-NSSAI. If the PDN connection was established when in the S1 mode, then T3585 is associated with no S-NSSAI.

If T3584 is running or is deactivated, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for the respective [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3584 is running or is deactivated for all the PLMNs and is associated with an S-NSSAI other than no S-NSSAI, then

a) the UE registered in the HPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination provided by the UE during the PDU session establishment is the same as the [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination associated with the timer T3584 unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status; and

b) the UE registered in a VPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the [mapped S-NSSAI, no DNN] or [mapped S-NSSAI, DNN] combination provided by the UE during the PDU session establishment is the same as the [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination associated with the timer T3584 unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3584 is running or is deactivated for all the PLMNs and is associated with [no S-NSSAI, no DNN] or [no S-NSSAI, DNN] combination, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for [no S-NSSAI, no DNN] or [no S-NSSAI, DNN] combination in any PLMN unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If T3585 is running or is deactivated, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for the respective S-NSSAI unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3585 is running or is deactivated for all the PLMNs and is associated with an S-NSSAI other than no S-NSSAI, then

a) the UE registered in the HPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the S-NSSAI provided by the UE during the PDU session establishment is the same as the S-NSSAI associated with timer T3585 unless the UE is a UE configured for high priority access in selected PLMNs or to report a change of 3GPP PS data off UE status; and

b) the UE registered in a VPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the mapped S-NSSAI provided by the UE during the PDU session establishment is the same as the S-NSSAI associated the timer T3585 unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3585 is running or is deactivated for all the PLMNs and is associated with no S-NSSAI, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for no S-NSSAI in any PLMN unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

\*\*\*\*\* Next change \*\*\*\*\*

### 6.2.12 Handling of network rejection not due to congestion control

The network may include a back-off timer value in a 5GS session management reject message to regulate the time interval at which the UE may retry the same procedure for 5GSM cause values other than #26 "insufficient resources", #28 "unknown PDU session type", #39 "reactivation requested", #46 "out of LADN service area", #50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #54 "PDU session does not exist", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", #61 "PDU session type Ethernet only allowed", #67 "insufficient resources for specific slice and DNN", #68 "not supported SSC mode" and #69 "insufficient resources for specific slice". For 5GSM cause values other than #26 "insufficient resources", #28 "unknown PDU session type", #39 "reactivation requested", #46 "out of LADN service area", #54 "PDU session does not exist", #67 "insufficient resources for specific slice and DNN", #68 "not supported SSC mode", and #69 "insufficient resources for specific slice", the network may also include the re-attempt indicator to indicate whether the UE is allowed to re-attempt the corresponding session management procedure for the same DNN in S1 mode after inter-system change.

NOTE 1: If the network includes this back-off timer value, then the UE is blocked from sending another 5GSM request for the same procedure for the same [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] combination for the specified duration. Therefore, the operator needs to exercise caution in determining the use of this timer value.

NOTE 2: If the re-attempt indicator is not provided by the network, a UE registered in its HPLMN or in an EHPLMN can use the configured SM\_RetryAtRATChange value specified in the NAS configuration MO or in the USIM NASCONFIG file to derive the re-attempt indicator as specified in subclauses 6.4.1.4.3 and 6.4.2.4.3.

If re-attempt in S1 mode is allowed, the UE shall consider the back-off timer to be applicable only to the 5GS session management in N1 mode for the rejected 5GS session management procedure and the given [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] combination. If re-attempt in S1 mode is not allowed, the UE shall consider the back-off timer to be applicable to both NAS protocols, i.e. applicable to the 5GS session management in N1 mode for the rejected 5GS session management procedure and to the EPS session management in S1 mode for the corresponding session management procedure and the given [PLMN, DNN] or [PLMN, no DNN] combination.

NOTE 3: In the present subclause the terms DNN and APN are referring to the same parameter.

The DNN and the S-NSSAI of the [PLMN, DNN, S-NSSAI] combination associated with the back-off timer is the DNN and the S-NSSAI provided by the UE when the PDU session is established. If no DNN or no S-NSSAI was provided to the network during the PDU session establishment, then the back-off timer is associated with the [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] combination, dependent on which parameters were provided. For this purpose, the UE shall memorize the DNN and the S-NSSAI provided to the network during the PDU session establishment.

The back-off timer associated with the [PLMN, no DNN, no S-NSSAI] combination will never be started due to any 5GSM procedure related to an emergency PDU session. If the back-off timer associated with the [PLMN, no DNN, no S-NSSAI] combination is running, it does not affect the ability of the UE to request an emergency PDU session.

The network may additionally indicate in the re-attempt indicator that a command to back-off is applicable not only for the PLMN in which the UE received the 5GS session management reject message, but for each PLMN included in the equivalent PLMN list at the time when the 5GS session management reject message was received.

If the back-off timer is running or is deactivated for a given [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] combination, and the UE is a UE configured for high priority access in selected PLMN, then the UE is allowed to initiate 5GSM procedures for the [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] combination.

Neither the re-attempt indicator IE nor re-attempt indicator derivation shall not be applicable in an SNPN.

\*\*\*\*\* Next change \*\*\*\*\*

##### 6.4.1.4.1 General

If the connectivity with the requested DN is rejected by the network, the SMF shall create a PDU SESSION ESTABLISHMENT REJECT message.

The SMF shall set the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message to indicate the reason for rejecting the PDU session establishment.

The 5GSM cause IE typically indicates one of the following SM cause values:

#8 operator determined barring;

#26 insufficient resources;

#27 missing or unknown DNN;

#28 unknown PDU session type;

#29 user authentication or authorization failed;

#31 request rejected, unspecified;

#32 service option not supported;

#33 requested service option not subscribed;

#35 PTI already in use;

#38 network failure;

#39 reactivation requested;

#46 out of LADN service area;

Editor's note [Vertical\_LAN; CR#2156]: It is FFS whether this 5GSM cause value can be used in an SNPN.

#50 PDU session type IPv4 only allowed;

#51 PDU session type IPv6 only allowed;

#54 PDU session does not exist;

#57: PDU session type IPv4v6 only allowed;

#58: PDU session type Unstructured only allowed;

#61: PDU session type Ethernet only allowed;

#67 insufficient resources for specific slice and DNN;

#68 not supported SSC mode;

#69 insufficient resources for specific slice;

#70 missing or unknown DNN in a slice;

#82 maximum data rate per UE for user-plane integrity protection is too low; or

#95 – 111 protocol errors.

If the PDU SESSION ESTABLISHMENT REQUEST message includes a PDU session type IE set to "IPv6", and the subscription, the SMF configuration, or both, are limited to IPv4 only for the requested DNN, the SMF shall include the 5GSM cause value #50 "PDU session type IPv4 only allowed" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message includes a PDU session type IE set to "IPv6", and the subscription, the SMF configuration, or both, support none of "IPv4" and "IPv6" PDU session types for the requested DNN, the SMF shall include the 5GSM cause value #28 "unknown PDU session type" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message includes a PDU session type IE set to "IPv4", and the subscription, the SMF configuration, or both, are limited to IPv6 only for the requested DNN, the SMF shall include the 5GSM cause value #51 "PDU session type IPv6 only allowed" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message includes a PDU session type IE set to "IPv4", and the subscription, the SMF configuration, or both, support none of "IPv4" and "IPv6" PDU session types for the requested DNN, the SMF shall include the 5GSM cause value #28 "unknown PDU session type" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message includes a PDU session type IE set to "IPv4v6", and the subscription, the SMF configuration, or both, support none of "IPv4v6", "IPv4" and "IPv6" PDU session types for the requested DNN, the SMF shall include the 5GSM cause value #28 "unknown PDU session type" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message includes a PDU session type IE set to "Unstructured" or "Ethernet", and the subscription, the SMF configuration, or both, do not support the PDU session type for the requested DNN, the SMF shall include the 5GSM cause value #28 "unknown PDU session type" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message is to establish an MA PDU session and includes a PDU session type IE set to "Unstructured", and the SMF configuration does not support the PDU session type, the SMF shall include the 5GSM cause value #28 "unknown PDU session type" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message contains the SSC mode IE indicating an SSC mode not supported by the subscription, the SMF configuration, or both of them, and the SMF decides to rejects the PDU session establishment, the SMF shall include the 5GSM cause value #68 "not supported SSC mode" in the 5GSM cause IE and the SSC modes allowed by SMF in the Allowed SSC mode IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the PDU SESSION ESTABLISHMENT REQUEST message is to establish an MA PDU session and MA PDU session is not allowed due to operator policy and subscription, and the SMF decides to reject the PDU session establishment, the SMF shall include the 5GSM cause value #33 "requested service option not subscribed" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

In 3GPP access, if the operator's configuration requires user-plane integrity protection for the PDU session and, the maximum data rate per UE for user-plane integrity protection supported by the UE for uplink or the maximum data rate per UE for user-plane integrity protection supported by the UE for downlink, or both, are lower than required by the operator's configuration, the SMF shall include the 5GSM cause value #82 "maximum data rate per UE for user-plane integrity protection is too low" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the UE requests a PDU session establishment for an LADN when the UE is located outside of the LADN service area, the SMF shall include the 5GSM cause value #46 "out of LADN service area" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

If the DN authentication of the UE was performed and completed unsuccessfully, the SMF shall include the 5GSM cause value #29 "user authentication or authorization failed" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message and shall set the EAP message IE of the PDU SESSION ESTABLISHMENT REJECT message to an EAP-failure message as specified in IETF RFC 3748 [34], provided by the DN.

Based on the local policy and user's subscription data, if a PDU session is being established with the request type set to "existing PDU session" and the SMF determines the UE has:

a) moved between a tracking area in NB-N1 mode and a tracking area in WB-N1 mode;

b) moved between a tracking area in NB-S1 mode and a tracking area in WB-N1 mode; or

c) moved between a tracking area in WB-S1 mode and a tracking area in NB-N1 mode,

the SMF may reject the PDU SESSION ESTABLISHMENT REQUEST message and:

a) include the 5GSM cause value #39 "reactivation requested" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message; or

b) include a 5GSM cause value other than #39 "reactivation requested" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

NOTE 1: The included 5GSM cause value is up to the network implementation.

If the PDU session cannot be established due to resource unavailability in the UPF, the SMF shall include the 5GSM cause value #26 "insufficient resources" in the 5GSM cause IE of the PDU SESSION ESTABLISHMENT REJECT message.

The network may include a Back-off timer value IE in the PDU SESSION ESTABLISHMENT REJECT message.

If the 5GSM cause value is #26 "insufficient resources", #67 "insufficient resources for specific slice and DNN", or #69 "insufficient resources for specific slice" and the PDU SESSION ESTABLISHMENT REQUEST message was received from a UE configured for high priority access in selected PLMN or the request type provided during the PDU session establishment is set to "initial emergency request" or "existing emergency PDU session", the network shall not include a Back-off timer value IE.

If the Back-off timer value IE is included and the 5GSM cause value is different from #26 "insufficient resources", #28 "unknown PDU session type", #46 "out of LADN service area", "#50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #54 "PDU session does not exist", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", #61 "PDU session type Ethernet only allowed", #67 "insufficient resources for specific slice and DNN", #68 "not supported SSC mode", and #69 "insufficient resources for specific slice", the network may include the Re-attempt indicator IE to indicate whether the UE is allowed to attempt a PDN connectivity procedure in the PLMN for the same DNN in S1 mode, and whether another attempt in S1 mode or in N1 mode is allowed in an equivalent PLMN.

If the 5GSM cause value is #50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", or #61 "PDU session type Ethernet only allowed", the network may include the Re-attempt indicator IE without Back-off timer value IE to indicate whether the UE is allowed to attempt a PDU session establishment procedure in an equivalent PLMN in N1 mode using the same PDU session type for the same DNN (or no DNN, if no DNN was indicated by the UE) and the same S-NSSAI (or no S-NSSAI, if no S-NSSAI was indicated by the UE).

The SMF shall send the SM PDU SESSION ESTABLISHMENT REJECT message.

Upon receipt of a PDU SESSION ESTABLISHMENT REJECT message and a PDU session ID, using the NAS transport procedure as specified in subclause 5.4.5, the UE shall stop timer T3580 shall release the allocated PTI value and shall consider that the PDU session was not established.

If the PDU SESSION ESTABLISHMENT REQUEST message was sent with request type set to "initial emergency request" or "existing emergency PDU session" and the UE receives a PDU SESSION ESTABLISHMENT REJECT message, then the UE may:

a) inform the upper layers of the failure of the procedure; or

NOTE 2: This can result in the upper layers requesting another emergency call attempt using domain selection as specified in 3GPP TS 23.167 [6].

b) de-register locally, if not de-registered already, attempt initial registration for emergency services.

If the PDU SESSION ESTABLISHMENT REJECT message includes 5GSM cause #39 "reactivation requested" and the PDU session is being transferred from EPS to 5GS and established with the request type set to "existing PDU session", the UE should re-initiate the UE-requested PDU session establishment procedure as specified in subclause 6.4.1 for:

a) the PDU session type associated with the transferred PDU session;

b) the SSC mode associated with the transferred PDU session;

c) the DNN associated with the transferred PDU session; and

d) the S-NSSAI associated with (if available in roaming scenarios) a mapped S-NSSAI if provided in the UE-requested PDU session establishment procedure of the transferred PDU session.

\*\*\*\*\* Next change \*\*\*\*\*

##### 6.4.1.4.2 Handling of network rejection due to congestion control

If:

- the 5GSM cause value #26 "insufficient resources" and the Back-off timer value IE are included in the PDU SESSION ESTABLISHMENT REJECT message; or

- an indication that the 5GSM message was not forwarded due to DNN based congestion control is received along a Back-off timer value and a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the 5GSM congestion re-attempt indicator or the Re-attempt indicator IE provided by the network, if any, and the UE shall take different actions depending on the timer value received for timer T3396 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.7):

a) If the timer value indicates neither zero nor deactivated and a DNN was provided during the PDU session establishment, the UE shall stop timer T3396 associated with the corresponding DNN, if it is running. If the timer value indicates neither zero nor deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN if it is running. The UE shall then start timer T3396 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN that was sent by the UE, until timer T3396 expires or timer T3396 is stopped; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without a DNN provided by the UE, if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until timer T3396 expires or timer T3396 is stopped.

The UE shall not stop timer T3396 upon a PLMN change or inter-system change;

b) if the timer value indicates that this timer is deactivated and a DNN was provided during the PDU session establishment, the UE shall stop timer T3396 associated with the corresponding DNN, if it is running. If the timer value indicates that this timer is deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN if it is running. The UE:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same DNN from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same DNN from the network; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without a DNN provided by the UE, if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established without a DNN provided by the UE, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established without a DNN provided by the UE.

The timer T3396 remains deactivated upon a PLMN change or inter-system change; and

c) if the timer value indicates zero, the UE:

1) shall stop timer T3396 associated with the corresponding DNN, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same DNN; and

2) if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN, or another PDU SESSION MODIFICATION REQUEST message without a DNN provided by the UE.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same DNN or without a DNN.

When the timer T3396 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3396 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, then timer T3396 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3396 is running, and if the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated when the UE is switched on, the UE shall behave as follows:

- let t1 be the time remaining for T3396 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If:

- the 5GSM cause value #67 "insufficient resources for specific slice and DNN" and the Back-off timer value IE are included in the PDU SESSION ESTABLISHMENT REJECT message; or

- an indication that the 5GSM message was not forwarded due to S-NSSAI and DNN based congestion control is received along a Back-off timer value and a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the Re-attempt indicator IE provided by the network, if any, and take different actions depending on the timer value received for timer T3584 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.8):

a) If the timer value indicates neither zero nor deactivated, the UE shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3584 associated with [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and no S-NSSAI was provided during the PDU session establishment, the UE shall stop timer T3584 associated with [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and neither S-NSSAI nor DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3584 associated with [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall then start timer T3584 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, DNN] combination that was sent by the UE, until timer T3584 expires or timer T3584 is stopped;

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST with exception of those identified in subclause 6.4.2.1, message for the same [S-NSSAI, no DNN] combination that was sent by the UE, if no DNN was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped;

3) shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, DNN] combination that was sent by the UE, if no S-NSSAI was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped; and

4) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, no DNN] combination that was sent by the UE, if neither S-NSSAI nor DNN was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped.

The UE shall not stop timer T3584 upon a PLMN change or inter-system change;

b) if the timer value indicates that this timer is deactivated, the UE:

1) shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, DNN] combination that was sent by the UE, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same [S-NSSAI, DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same [S-NSSAI, DNN] combination from the network;

2) shall stop timer T3584 associated with the same [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, no DNN] combination that was sent by the UE, if no DNN was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives an PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established for the same [S-NSSAI, no DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established for the same [S-NSSAI, no DNN] combination from the network;

3) shall stop timer T3584 associated with the same [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message, or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, DNN] combination that was sent by the UE, if no S-NSSAI was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives an PDU SESSION MODIFICATION COMMAND message for the same [no S-NSSAI, DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same [no S-NSSAI, DNN] combination from the network; and

4) shall stop timer T3584 associated with the same [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, no DNN] combination that was sent by the UE, if neither S-NSSAI nor DNN was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives an PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network.

The timer T3584 remains deactivated upon a PLMN change or inter-system change; and

c) if the timer value indicates zero, the UE:

1) shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, DNN] combination;

2) shall stop timer T3584 associated with the same [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, no DNN] combination if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session";

3) shall stop timer T3584 associated with the same [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [no S-NSSAI, DNN] combination if no NSSAI was provided during the PDU session establishment; and

4) shall stop timer T3584 associated with the same [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [no S-NSSAI, no DNN] combination if neither S-NSSAI nor DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session".

If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the PDU SESSION ESTABLISHMENT REJECT message with the 5GSM cause value #67 "insufficient resources for specific slice and DNN", then the UE shall apply the timer T3584 for all the PLMNs. Otherwise, the UE shall apply the timer T3584 for the registered PLMN.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, DNN] combination, or for the same [S-NSSAI, no DNN] combination, or for the same [no S-NSSAI, DNN] combination, or for the same [no S-NSSAI, no DNN] combination.

When the timer T3584 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3584 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, then timer T3584 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3584 is running, and if the USIM in the UE remains the same when the UE is switched on or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, the UE shall behave as follows:

- let t1 be the time remaining for T3584 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If:

- the 5GSM cause value #69 "insufficient resources for specific slice" and the Back-off timer value IE are included in the PDU SESSION ESTABLISHMENT REJECT message; or

- an indication that the 5GSM message was not forwarded due to S-NSSAI only based congestion control is received along a Back-off timer value and a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the Re-attempt indicator IE provided by the network, if any, and take different actions depending on the timer value received for timer T3585 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.8):

a) If the timer value indicates neither zero nor deactivated and an S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with the corresponding S-NSSAI, if it is running. If the timer value indicates neither zero nor deactivated and no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI if it is running. The UE shall then start timer T3585 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session for the same S-NSSAI that was sent by the UE, until timer T3585 expires or timer T3585 is stopped; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without an S-NSSAI provided by the UE, if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until timer T3585 expires or timer T3585 is stopped.

The UE shall not stop timer T3585 upon a PLMN change or inter-system change;

b) if the timer value indicates that this timer is deactivated and an S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with the corresponding S-NSSAI, if it is running. If the timer value indicates that this timer is deactivated and no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI if it is running. The UE:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session for the same S-NSSAI until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session for the same S-NSSAI from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same S-NSSAI from the network; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without an S-NSSAI provided by the UE, if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established without an S-NSSAI provided by the UE, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established without an S-NSSAI provided by the UE.

The timer T3585 remains deactivated upon a PLMN change or inter-system change; and

c) if the timer value indicates zero, the UE:

1) shall stop timer T3585 associated with the corresponding S-NSSAI, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same S-NSSAI; and

2) if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request " and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI, or another PDU SESSION MODIFICATION REQUEST message without an S-NSSAI provided by the UE.

If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the PDU SESSION ESTABLISHMENT REJECT message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE shall apply the timer T3585 for all the PLMNs. Otherwise, the UE shall apply the timer T3585 for the registered PLMN.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same S-NSSAI or without an S-NSSAI.

When the timer T3585 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3585 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, then timer T3585 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3585 is running, and if the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated when the UE is switched on, the UE shall behave as follows:

let t1 be the time remaining for T3585 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

NOTE: As described in this subclause, upon PLMN change or inter-system change, the UE does not stop the timer T3584 or T3585. This means the timer T3584 or T3585 can still be running or be deactivated for the given 5GSM procedure, the PLMN, the S-NSSAI and optionally the DNN combination when the UE returns to the PLMN or when it performs inter-system change back from S1 mode to N1 mode. Thus the UE can still be prevented from sending another PDU SESSION ESTABLISHMENT REQUEST or PDU SESSION MODIFICATION REQUEST message in the PLMN for the same S-NSSAI and optionally the same DNN.

Upon PLMN change, if T3584 is running or is deactivated for an S-NSSAI, a DNN, and old PLMN, but T3584 is not running and is not deactivated for the S-NSSAI, the DNN, and new PLMN, then the UE is allowed to send a PDU SESSION ESTABLISHMENT REQUEST message for the same S-NSSAI and the same DNN in the new PLMN.

Upon PLMN change, if T3585 is running or is deactivated for an S-NSSAI and old PLMN, but T3585 is not running and is not deactivated for the S-NSSAI and new PLMN, then the UE is allowed to send a PDU SESSION ESTABLISHMENT REQUEST message for the same S-NSSAI in the new PLMN.

\*\*\*\*\* Next change \*\*\*\*\*

##### 6.4.1.4.3 Handling of network rejection not due to congestion control

If the 5GSM cause value is different from #26 "insufficient resources", #28 "unknown PDU session type", #39 "reactivation requested", #46 "out of LADN service area", #50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #54 "PDU session does not exist", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", #61 "PDU session type Ethernet only allowed", #67 "insufficient resources for specific slice and DNN", #68 "not supported SSC mode", and #69 "insufficient resources for specific slice", and the Back-off timer value IE is included, the UE shall behave as follows: (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.12):

a) if the timer value indicates neither zero nor deactivated and:

1) if the UE provided DNN and S-NSSAI to the network during the PDU session establishment, the UE shall start the back-off timer with the value provided in the Back-off timer value IE for the PDU session establishment procedure and [PLMN, DNN, S-NSSAI] combination. The UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message for the same DNN and S-NSSAI in the current PLMN, until the back-off timer expires, the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated; or

2) if the UE did not provide a DNN or S-NSSAI or any of the two parameters to the network during the PDU session establishment, it shall start the back-off timer accordingly for the PDU session establishment procedure and the [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI] combination. Dependent on the combination, the UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message for the same [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI] combination in the current PLMN, until the back-off timer expires, the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated;

b) if the timer value indicates that this timer is deactivated and:

1) if the UE provided DNN and S-NSSAI to the network during the PDU session establishment, the UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message for the same DNN and S-NSSAI in the current PLMN, until the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated; or

2) if the UE did not provide a DNN or S-NSSAI or any of the two parameters to the network during the PDU session establishment, the UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message for the same [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI] combination in the current PLMN, until the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated; and

c) if the timer value indicates zero, the UE may send another PDU SESSION ESTABLISHMENT REQUEST message for the same combination of [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] in the current PLMN.

If the Back-off timer value IE is not included, then the UE shall ignore the Re-attempt indicator IE provided by the network in the PDU SESSION ESTABLISHMENT REJECT message, if any.

a) Additionally, if the 5GSM cause value is #8 "operator determined barring", #27 "missing or unknown DNN", #32 "service option not supported", #33 "requested service option not subscribed" or #70 "missing or unknown DNN in a slice", the UE shall proceed as follows:

1) if the UE is registered in the HPLMN or in a PLMN that is within the EHPLMN list, the UE shall behave as described above in the present subclause using the configured SM Retry Timer value as specified in 3GPP TS 24.368 [17] or in USIM file NASCONFIG as specified in 3GPP TS 31.102 [22], if available, as back-off timer value; and

2) otherwise, if the UE is not registered in its HPLMN or in a PLMN that is within the EHPLMN list, or if the SM Retry Timer value is not configured, the UE shall behave as described above in the present subclause, using the default value of 12 minutes for the back-off timer.

b) For 5GSM cause values different from #8 "operator determined barring", #27 "missing or unknown DNN", #32 "service option not supported", #33 "requested service option not subscribed" and #70 "missing or unknown DNN in a slice", the UE behaviour regarding the start of a back-off timer is unspecified.

The UE shall not stop any back-off timer:

a) upon a PLMN change;

b) upon an inter-system change; or

c) upon registration over another access type.

If the network indicates that a back-off timer for the PDU session establishment procedure is deactivated, then it remains deactivated;

a) upon a PLMN change;

b) upon an inter-system change; or

c) upon registration over another access type.

NOTE 1: This means the back-off timer can still be running or be deactivated for the given 5GSM procedure when the UE returns to the PLMN or when it performs inter-system change back from S1 mode to N1 mode. Thus, the UE can still be prevented from sending another PDU SESSION ESTABLISHMENT REQUEST message for the combination of [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] in the PLMN.

If the back-off timer is started upon receipt of a PDU SESSION ESTABLISHMENT REJECT (i.e. the timer value was provided by the network, a configured value is available or the default value is used as explained above) or the back-off timer is deactivated, the UE behaves as follows:

a) after a PLMN change the UE may send a PDU SESSION ESTABLISHMENT REQUEST message for the combination of [new PLMN, DNN, S-NSSAI], [new PLMN, DNN, no S-NSSAI], [new PLMN, no DNN, S-NSSAI], or [new PLMN, no DNN, no S-NSSAI] in the new PLMN, if the back-off timer is not running and is not deactivated for the PDU session establishment procedure and the combination of [new PLMN, DNN, S-NSSAI], [new PLMN, DNN, no S-NSSAI], [new PLMN, no DNN, S-NSSAI], or [new PLMN, no DNN, no S-NSSAI];

Furthermore, as an implementation option, for the 5GSM cause value #8 "operator determined barring", #27 "missing or unknown DNN", #32 "service option not supported", #33 "requested service option not subscribed" and #70 "missing or unknown DNN in a slice", if the network does not include a Re-attempt indicator IE, the UE may decide not to automatically send another PDU SESSION ESTABLISHMENT REQUEST message for the same combination of [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] using the same PDU session type if the UE is registered to a new PLMN which is in the list of equivalent PLMNs.

b) if the network does not include the Re-attempt indicator IE to indicate whether re-attempt in S1 mode is allowed, or the UE ignores the Re-attempt indicator IE, e.g. because the Back-off timer value IE is not included, then:

1) if the UE is registered in its HPLMN or in a PLMN that is within the EHPLMN list and the back-off timer is running for the combination of [PLMN, DNN, S-NSSAI] or [PLMN, DNN, no S-NSSAI], the UE shall apply the configured value SM\_RetryAtRATChange value as specified in 3GPP TS 24.368 [17] or in USIM file NASCONFIG as specified in 3GPP TS 31.102 [22], if available, to determine whether the UE may attempt a PDN connectivity procedure for the same [PLMN, DNN] combination in S1 mode. If the back-off timer is running for the combination of [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI], the same applies for the PDN connectivity procedure for the [PLMN, no DNN] combination in S1 mode accordingly; and

2) if the UE is not registered in its HPLMN or in a PLMN that is within the EHPLMN list, or if the NAS configuration MO as specified in 3GPP TS 24.368 [17] is not available and the value for inter-system change is not configured in the USIM file NASCONFIG, then the UE behaviour regarding a PDN connectivity procedure for the same [PLMN, DNN] or [PLMN, no DNN] combination in S1 mode is unspecified; and

c) if the network includes the Re-attempt indicator IE indicating that re-attempt in an equivalent PLMN is not allowed, then depending on the timer value received in the Back-off timer value IE, for each combination of a PLMN from the equivalent PLMN list and the respective [DNN, S-NSSAI], [DNN, no S-NSSAI], [no DNN, S-NSSAI], or [no DNN, no S-NSSAI] combination, the UE shall start a back-off timer for the PDU session establishment procedure with the value provided by the network, or deactivate the respective back-off timer as follows:

1) if the Re-attempt indicator IE additionally indicates that re-attempt in S1 mode is allowed, the UE shall start or deactivate the back-off timer for N1 mode only; and

2) otherwise, the UE shall start or deactivate the back-off timer for S1 and N1 mode.

If the back-off timer for a [PLMN, DNN] or [PLMN, no DNN] combination, was started or deactivated in S1 mode upon receipt of PDN CONNECTIVITY REJECT message (see 3GPP TS 24.301 [15]) and the network indicated that re-attempt in N1 mode is allowed, then this back-off timer does not prevent the UE from sending a PDU SESSION ESTABLISHMENT REQUEST message in this PLMN for the same DNN, or without DNN, after inter-system change to N1 mode. If the network indicated that re-attempt in N1 mode is not allowed, the UE shall not send any PDU SESSION ESTABLISHMENT REQUEST message in this PLMN for the same DNN in combination with any S-NSSAI or without S-NSSAI, or in this PLMN without DNN in combination with any S-NSSAI or without S-NSSAI, after inter-system change to N1 mode until the timer expires, the UE is switched off or the USIM is removed.

NOTE 2: The back-off timer is used to describe a logical model of the required UE behaviour. This model does not imply any specific implementation, e.g. as a timer or timestamp.

NOTE 3: Reference to back-off timer in this section can either refer to use of timer T3396 or to use of a different packet system specific timer within the UE. Whether the UE uses T3396 as a back-off timer or it uses different packet system specific timers as back-off timers is left up to UE implementation.

When the back-off timer is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure if the procedure is for emergency services.

If the 5GSM cause value is #28 "unknown PDU session type" and the PDU SESSION ESTABLISHMENT REQUEST message contained a PDU session type IE indicating a PDU session type, the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message with the PDU session type IE indicating another PDU session type or without the PDU session type IE, e.g. using another value which can be used for the rejected component in the same route selection descriptor as specified in 3GPP TS 24.526 [19]. The behaviour of the UE for 5GSM cause value #28 also applies if the PDU session is a MA PDU Session.

If the 5GSM cause value is #39 "reactivation requested", the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any.

NOTE 4: Further UE behaviour upon receipt of 5GSM cause value #39 is up to the UE implementation.

If the 5GSM cause value is #46 "out of LADN service area", the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any. The UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message or another PDU SESSION MODIFICATION REQUEST message for the LADN DNN provided by the UE during the PDU session establishment procedure until the LADN information for the specific LADN DNN is updated as described in subclause 5.4.4 and subclause 5.5.1. The UE shall not indicate the PDU session(s) for the LADN DNN provided by the UE during the PDU session establishment procedure in the Uplink data status IE included in the SERVICE REQUEST message until the LADN information for the specific LADN DNN is updated as described in subclause 5.4.4 and subclause 5.5.1.

If the 5GSM cause value is #50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", or #61 "PDU session type Ethernet only allowed", the UE shall ignore the Back-off timer value IE provided by the network, if any. The UE shall not subsequently send another PDU SESSION ESTABLISHMENT REQUEST message for the same DNN (or no DNN, if no DNN was indicated by the UE) and the same S-NSSAI associated with (if available in roaming scenarios) a mapped S-NSSAI (or no S-NSSAI, if no S-NSSAI was indicated by the UE) using the same PDU session type until any of the following conditions is fulfilled:

a) the UE is registered to a new PLMN which was not in the list of equivalent PLMNs at the time when the PDU SESSION ESTABLISHMENT REJECT message was received;

b) the UE is registered to a new PLMN which was in the list of equivalent PLMNs at the time when the PDU SESSION ESTABLISHMENT REJECT message was received, and either the network did not include a Re-attempt indicator IE in the PDU SESSION ESTABLISHMENT REJECT message or the Re-attempt indicator IE included in the message indicated that re-attempt in an equivalent PLMN is allowed;

c) the PDU session type which is used to access to the DNN (or no DNN, if no DNN was indicated by the UE) and the S-NSSAI (or no S-NSSAI, if no S-NSSAI was indicated by the UE) are changed by the UE which subsequently requests another PDU session type;

d) the UE is switched off; or

d) the USIM is removed or the entry in the "list of subscriber data" for the current SNPN is updated.

For the 5GSM cause values #50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", and #61 "PDU session type Ethernet only allowed", the UE shall ignore the value of the RATC bit in the Re-attempt indicator IE provided by the network, if any.

NOTE 5: For the 5GSM cause values #50 "PDU session type IPv4 only allowed", #51 "PDU session type IPv6 only allowed", #57 "PDU session type IPv4v6 only allowed", #58 "PDU session type Unstructured only allowed", and #61 "PDU session type Ethernet only allowed", re-attempt in S1 mode for the same DNN (or no DNN, if no DNN was indicated by the UE) using the same PDU session type is not allowed.

If the 5GSM cause value is #54 "PDU session does not exist", the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any. If the PDU session establishment procedure is to perform handover of an existing PDU session between 3GPP access and non-3GPP access, the UE shall release locally the existing PDU session with the PDU session ID included in the PDU SESSION ESTABLISHMENT REJECT message. The UE may initiate another UE requested PDU session establishment procedure with the request type set to "initial request" in the subsequent PDU SESSION ESTABLISHMENT REQUEST message to establish a PDU session with the same DNN (or no DNN, if no DNN was indicated by the UE) and the same S-NSSAI associated with (if available in roaming scenarios) a mapped S-NSSAI (or no S-NSSAI, if no S-NSSAI was indicated by the UE).

NOTE 6: User interaction is necessary in some cases when the UE cannot re-establish the PDU session(s) automatically.

If the 5GSM cause value is #68 "not supported SSC mode", the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any. The UE may evaluate other URSP rules if available as specified in 3GPP TS 24.526 [19]. The UE shall not subsequently send another PDU SESSION ESTABLISHMENT REQUEST message for the same DNN (or no DNN, if no DNN was indicated by the UE) and the same S-NSSAI associated with (if available in roaming scenarios) a mapped S-NSSAI (or no S-NSSAI, if no S-NSSAI was indicated by the UE) using the same SSC mode until any of the following conditions is fulfilled:

a) the UE is registered to a new PLMN which was not in the list of equivalent PLMNs at the time when the PDU SESSION ESTABLISHMENT REJECT message was received;

b) the SSC mode which is used to access to the DNN (or no DNN, if no DNN was indicated by the UE) and the S-NSSAI (or no S-NSSAI, if no S-NSSAI was indicated by the UE) is changed by the UE which subsequently requests another SSC mode;

c) the UE is switched off; or

d) the USIM is removed or the entry in the "list of subscriber data" for the current SNPN is updated.

If the UE receives the 5GSM cause value is #33 "requested service option not subscribed" upon sending PDU SESSION ESTABLISHMENT REQUEST to establish an MA PDU session, the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any. The UE may send PDU SESSION ESTABLISHMENT REQUEST after evaluating other URSP rules if available as specified in 3GPP TS 24.526 [19].

Upon receipt of an indication from 5GMM sublayer that the 5GSM message was not forwarded because the DNN is not supported or not subscribed in a slice along with a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session, the UE:

a) shall stop timer T3580;

b) shall abort the procedure; and

c) shall not send another PDU SESSION ESTABLISHMENT REQUEST message in the PLMN for the same DNN and the same S-NSSAI that were sent by the UE, or for the same DNN and no S-NSSAI if S-NSSAI that was not sent by the UE, until:

1) the UE is switched off;

2) the USIM is removed or the entry in the "list of subscriber data" for the current SNPN is updated; or

3) the DNN is included in the LADN information and the network updates the LADN information during the registration procedure or the generic UE configuration update procedure.

\*\*\*\*\* Next change \*\*\*\*\*

#### 6.4.1.5 Handling the maximum number of established PDU sessions

The maximum number of PDU sessions which a UE can establish in a PLMN is limited by whichever is the lowest of: the maximum number of PDU session IDs allowed by the protocol (as specified in 3GPP TS 24.007 [11] subclause 11.2.3.1b), the PLMN's maximum number of PDU sessions and the UE's implementation-specific maximum number of PDU sessions.

If during a UE-requested PDU session establishment procedure the 5GSM sublayer in the UE receives an indication that the 5GSM message was not forwarded because the PLMN's maximum number of PDU sessions has been reached, then the UE determines the PLMN's maximum number of PDU sessions as the number of active PDU sessions it has.

NOTE 1: In some situations, when attempting to establish multiple PDU sessions, the number of active PDU sessions that the UE has when 5GMM cause #65 is received is not equal to the maximum number of PDU sessions reached in the network.

NOTE 2: When the network supports emergency services, it is not expected that 5GMM cause #65 is returned by the network when the UE requests an emergency PDU session.

NOTE 3: There is only one maximum number of PDU sessions for a PLMN regardless of which access the PDU session exists in.

The PLMN's maximum number of PDU sessions applies to the PLMN in which the 5GMM cause #65 "maximum number of PDU sessions reached" is received. When the UE is switched off, when the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated, the UE shall clear all previous determinations representing PLMN's maximum number of PDU sessions. Upon successful registration with a new PLMN, the UE may clear previous determinations representing any PLMN's maximum number(s) of PDU sessions.

If the maximum number of established PDU sessions is reached at the UE and the upper layers of the UE request connectivity to a DNN the UE shall not send a PDU SESSION ESTABLISHMENT message unless an established PDU session is released. If the UE needs to release an established PDU session, choosing which PDU session to release is implementation specific, however the UE shall not release the emergency PDU session.

If the UE needs to release a PDU session in order to request an emergency PDU session, it shall either perform a local release of a PDU session or release a PDU session via explicit signalling. If the UE performs a local release, the UE shall perform a registration procedure for mobility and periodic registration update to indicate PDU session status to the network.

\*\*\*\*\* Next change \*\*\*\*\*

##### 6.4.2.4.1 General

Upon receipt of a PDU SESSION MODIFICATION REQUEST message, if the SMF does not accepts the request to modify the PDU session, the SMF shall create a PDU SESSION MODIFICATION REJECT message.

The SMF shall set the 5GSM cause IE of the PDU SESSION MODIFICATION REJECT message to indicate the reason for rejecting the PDU session modification.

The 5GSM cause IE typically indicates one of the following SM cause values:

#26 insufficient resources;

#29 user authentication or authorization failed;

#31 request rejected, unspecified;

#32 service option not supported;

#33 requested service option not subscribed;

#35 PTI already in use;

#43 Invalid PDU session identity;

#46 out of LADN service area;

Editor's note [Vertical\_LAN; CR#2156]: It is FFS whether this 5GSM cause value can be used in an SNPN.

#67 insufficient resources for specific slice and DNN;

#69 insufficient resources for specific slice; or

#95 – 111 protocol errors.

If the UE requests a PDU session modification for an LADN when the UE is located outside of the LADN service area, the SMF shall include the 5GSM cause value #46 "out of LADN service area" in the 5GSM cause IE of the PDU SESSION MODIFICATION REJECT message.

If the Extended protocol configuration options IE of the PDU SESSION MODIFICATION REQUEST message indicates 3GPP PS data off UE status and the SMF detects the change of the 3GPP PS data off UE status, the SMF shall not include the 5GSM cause value #26 "insufficient resources", the 5GSM cause value #67 "insufficient resources for specific slice and DNN", the 5GSM cause value #69 "insufficient resources for specific slice" and the 5GSM cause value #46 "out of LADN service area" in the 5GSM cause IE of the PDU SESSION MODIFICATION REJECT message.

The network may include a Back-off timer value IE in the PDU SESSION MODIFICATION REJECT message.

If the 5GSM cause value is #26"insufficient resources", #67 "insufficient resources for specific slice and DNN", or #69 "insufficient resources for specific slice" and the PDU SESSION MODIFICATION REQUEST message was received from a UE configured for high priority access in selected PLMN or the request type provided during the PDU session establishment is set to "initial emergency request" or "existing emergency PDU session", the network shall not include a Back-off timer value IE.

The SMF shall send the PDU SESSION MODIFICATION REJECT message.

Upon receipt of a PDU SESSION MODIFICATION REJECT message and a PDU session ID, using the NAS transport procedure as specified in subclause 5.4.5, the UE shall stop timer T3581, release the allocated PTI value, and enter the state PROCEDURE TRANSACTION INACTIVE.

\*\*\*\*\* Next change \*\*\*\*\*

##### 6.4.2.4.2 Handling of network rejection due to congestion control

If:

- the 5GSM cause value #26 "insufficient resources" and the Back-off timer value IE are included in the PDU SESSION MODIFICATION REJECT message; or

- an indication that the 5GSM message was not forwarded due to DNN based congestion control is received along a Back-off timer value and a PDU SESSION MODIFICATION REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the Re-attempt indicator IE or the 5GSM congestion re-attempt indicator IE provided by the network, if any, and the UE shall take different actions depending on the timer value received for timer T3396 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.7):

a) If the timer value indicates neither zero nor deactivated and a DNN was provided during the PDU session establishment, the UE shall stop timer T3396 associated with the corresponding DNN, if it is running. If the timer value indicates neither zero nor deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN if it is running. The UE shall then start timer T3396 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN that was sent by the UE, until timer T3396 expires or timer T3396 is stopped; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without a DNN provided by the UE, if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until timer T3396 expires or timer T3396 is stopped.

The UE shall not stop timer T3396 upon a PLMN change or inter-system change.

b) if the timer value indicates that this timer is deactivated and a DNN was provided during the PDU session establishment, the UE shall stop timer T3396 associated with the corresponding DNN, if it is running. If the timer value indicates that this timer is deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN if it is running. The UE:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST with exception of those identified in subclause 6.4.2.1, for the same DNN until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same DNN from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same DNN from the network; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without a DNN provided by the UE, if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established without a DNN provided by the UE, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established without a DNN provided by the UE.

The timer T3396 remains deactivated upon a PLMN change or inter-system change.

c) if the timer value indicates zero, the UE:

1) shall stop timer T3396 associated with the corresponding DNN, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same DNN; and

2) if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN, or another PDU SESSION MODIFICATION REQUEST message without a DNN provided by the UE.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same DNN or without a DNN.

If the timer T3396 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, then timer T3396 is kept running until it expires or it is stopped

When the timer T3396 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the UE is switched off when the timer T3396 is running, and if the USIM in the UE remains the same when the UE is switched on or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, the UE shall behave as follows:

- let t1 be the time remaining for T3396 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If the UE is operating in single-registration mode in the network supporting N26 interface and the PDU SESSION MODIFICATION REQUEST message was sent for a PDN connection established when in S1 mode after the first inter-system change from S1 mode to N1 mode and timer T3396 associated with the corresponding DNN (or no DNN) is running, then the UE shall re-initiate the UE-requested PDU session modification procedure after expiry of timer T3396.

If:

- the 5GSM cause value #67 "insufficient resources for specific slice and DNN" and the Back-off timer value IE are included in the PDU SESSION MODIFICATION REJECT message; or

- an indication that the 5GSM message was not forwarded due to S-NSSAI and DNN based congestion control is received along a Back-off timer value and a PDU SESSION MODIFICATION REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the Re-attempt indicator IE provided by the network, if any, and take different actions depending on the timer value received for timer T3584 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.8):

a) If the timer value indicates neither zero nor deactivated, the UE shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3584 associated with [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and no S-NSSAI was provided during the PDU session establishment, the UE shall stop timer T3584 associated with [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and neither S-NSSAI nor DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3584 associated with [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall then start timer T3584 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, DNN] combination that was sent by the UE, until timer T3584 expires or timer T3584 is stopped;

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, no DNN] combination that was sent by the UE, if no DNN was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped;

3) shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, DNN] combination that was sent by the UE, if no S-NSSAI was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped; and

4) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, no DNN] combination that was sent by the UE, if neither S-NSSAI nor DNN was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped.

The UE shall not stop timer T3584 upon a PLMN change or inter-system change.

b) if the timer value indicates that this timer is deactivated, the UE:

1) shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, DNN] combination that was sent by the UE, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same [S-NSSAI, DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same [S-NSSAI, DNN] combination from the network;

2) shall stop timer T3584 associated with the same [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, no DNN] combination that was sent by the UE, if no DNN was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives an PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established for the same [S-NSSAI, no DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established for the same [S-NSSAI, no DNN] combination from the network;

3) shall stop timer T3584 associated with the same [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message, or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, DNN] combination that was sent by the UE, if no S-NSSAI was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives an PDU SESSION MODIFICATION COMMAND message for the same [no S-NSSAI, DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same [no S-NSSAI, DNN] combination from the network; and

4) shall stop timer T3584 associated with the same [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, no DNN] combination that was sent by the UE, if neither S-NSSAI nor DNN was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives an PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network.

The timer T3584 remains deactivated upon a PLMN change or inter-system change.

c) if the timer value indicates zero, the UE:

1) shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, DNN] combination;

2) shall stop timer T3584 associated with the same [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, no DNN] combination if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session";

3) shall stop timer T3584 associated with the same [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [no S-NSSAI, DNN] combination if no NSSAI was provided during the PDU session establishment; and

4) shall stop timer T3584 associated with the same [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [no S-NSSAI, no DNN] combination if neither S-NSSAI nor DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session".

If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the PDU SESSION MODIFICATION REJECT message with the 5GSM cause value #67 "insufficient resources for specific slice and DNN", then the UE shall apply the timer T3584 for all the PLMNs. Otherwise, the UE shall apply the timer T3584 for the registered PLMN.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, DNN] combination, or for the same [S-NSSAI, no DNN] combination, or for the same [no S-NSSAI, DNN] combination, or for the same [no S-NSSAI, no DNN] combination.

When the timer T3584 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3584 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, then timer T3584 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3584 is running, and if the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated when the UE is switched on, the UE shall behave as follows:

- let t1 be the time remaining for T3584 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If the UE is operating in single-registration mode in the network supporting N26 interface and the PDU SESSION MODIFICATION REQUEST message was sent for a PDN connection established when in S1 mode after the first inter-system change from S1 mode to N1 mode and timer T3584 associated with the corresponding [no S-NSSAI, DNN] combination or [no S-NSSAI, no DNN] combination is running, then the UE shall re-initiate the UE-requested PDU session modification procedure after expiry of timer T3584.

If:

- the 5GSM cause value #69 "insufficient resources for specific slice" and the Back-off timer value IE are included in the PDU SESSION MODIFICATION REJECT message; or

- an indication that the 5GSM message was not forwarded due to S-NSSAI only based congestion control is received along a Back-off timer value and a PDU SESSION MODIFICATION REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the bit "RATC" and the bit "EPLMNC" in the Re-attempt indicator IE provided by the network, if any, and take different actions depending on the timer value received for timer T3585 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.8):

a) If the timer value indicates neither zero nor deactivated and an S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with the corresponding S-NSSAI, if it is running. If the timer value indicates neither zero nor deactivated and no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI if it is running. The UE shall then start timer T3585 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session for the same S-NSSAI that was sent by the UE, until timer T3585 expires or timer T3585 is stopped; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without an S-NSSAI provided by the UE, if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until timer T3585 expires or timer T3585 is stopped.

The UE shall not stop timer T3585 upon a PLMN change or inter-system change.

b) if the timer value indicates that this timer is deactivated and an S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with the corresponding S-NSSAI, if it is running. If the timer value indicates that this timer is deactivated and no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI if it is running. The UE:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session for the same S-NSSAI until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session for the same S-NSSAI from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same S-NSSAI from the network; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without an S-NSSAI provided by the UE, if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established without an S-NSSAI provided by the UE, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established without an S-NSSAI provided by the UE.

The timer T3585 remains deactivated upon a PLMN change or inter-system change.

c) if the timer value indicates zero, the UE:

1) shall stop timer T3585 associated with the corresponding S-NSSAI, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same S-NSSAI; and

2) if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request " and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI, or another PDU SESSION MODIFICATION REQUEST message without an S-NSSAI provided by the UE.

If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the PDU SESSION MODIFICATION REJECT message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE shall apply the timer T3585 for all the PLMNs. Otherwise, the UE shall apply the timer T3585 for the registered PLMN.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same S-NSSAI or without an S-NSSAI.

When the timer T3585 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3585 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated, then timer T3585 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3585 is running, and if the USIM in the UE remains the same or the entry in the "list of subscriber data" for the SNPN to which timer T3396 is associated is not updated when the UE is switched on, the UE shall behave as follows:

- let t1 be the time remaining for T3585 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If the UE is operating in single-registration mode in the network supporting N26 interface and the PDU SESSION MODIFICATION REQUEST message was sent for a PDN connection established when in S1 mode after the first inter-system change from S1 mode to N1 mode and timer T3585 associated with no S-NSSAI is running, then the UE shall re-initiate the UE-requested PDU session modification procedure after expiry of timer T3585.

NOTE: As described in this subclause, upon PLMN change or inter-system change, the UE does not stop the timer T3584 or T3585. This means the timer T3584 or T3585 can still be running or be deactivated for the given 5GSM procedure, the PLMN, the S-NSSAI and optionally the DNN combination when the UE returns to the PLMN or when it performs inter-system change back from S1 mode to N1 mode. Thus the UE can still be prevented from sending another PDU SESSION ESTABLISHMENT REQUEST or PDU SESSION MODIFICATION REQUEST message in the PLMN for the same S-NSSAI and optionally the same DNN.

Upon PLMN change, if T3584 is running or is deactivated for an S-NSSAI, a DNN, and old PLMN, but T3584 is not running and is not deactivated for the S-NSSAI, the DNN, and new PLMN, then the UE is allowed to send a PDU SESSION ESTABLISHMENT REQUEST message for the same S-NSSAI and the same DNN in the new PLMN.

Upon PLMN change, if T3585 is running or is deactivated for an S-NSSAI and old PLMN, but T3585 is not running and is not deactivated for the S-NSSAI and new PLMN, then the UE is allowed to send a PDU SESSION ESTABLISHMENT REQUEST message for the same S-NSSAI in the new PLMN.

\*\*\*\*\* Next change \*\*\*\*\*

##### 6.4.2.4.3 Handling of network rejection not due to congestion control

If the 5GSM cause value is different from #26 "insufficient resources", #46 "out of LADN service area", #67 "insufficient resources for specific slice and DNN", and #69 "insufficient resources for specific slice", and the Back-off timer value IE is included, the UE shall behave as follows: (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.12):

a) if the timer value indicates neither zero nor deactivated and:

1) if the UE provided DNN and S-NSSAI to the network during the PDU session establishment, the UE shall start the back-off timer with the value provided in the Back-off timer value IE for the PDU session modification procedure and [PLMN, DNN, S-NSSAI] combination. The UE shall not send another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN and S-NSSAI in the current PLMN, until the back-off timer expires, the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated; or

2) if the UE did not provide a DNN or S-NSSAI or any of the two parameters to the network during the PDU session establishment, it shall start the back-off timer accordingly for the PDU session modification procedure and the [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI] combination. Dependent on the combination, the UE shall not send another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI] combination in the current PLMN, until the back-off timer expires, the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated;

b) if the timer value indicates that this timer is deactivated and:

1) if the UE provided DNN and S-NSSAI to the network during the PDU session establishment, the UE shall not send another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN and S-NSSAI in the current PLMN, until the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated; or

2) if the UE did not provide a DNN or S-NSSAI or any of the two parameters to the network during the PDU session establishment, the UE shall not send another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI] or [PLMN, no DNN, no S-NSSAI] combination in the current PLMN, until the UE is switched off, the USIM is removed, or the entry in the "list of subscriber data" for the current SNPN is updated; and

c) if the timer value indicates zero, the UE may send another PDU SESSION MODIFICATION REQUEST message for the same combination of [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] in the current PLMN.

If the Back-off timer value IE is not included, then the UE shall ignore the Re-attempt indicator IE provided by the network in the PDU SESSION MODIFICATION REJECT message, if any.

a) Additionally, if the 5GSM cause value is #32 "service option not supported", or #33 "requested service option not subscribed", the UE shall proceed as follows:

1) if the UE is registered in the HPLMN or in a PLMN that is within the EHPLMN list, the UE shall behave as described above in the present subclause using the configured SM Retry Timer value as specified in 3GPP TS 24.368 [17] or in USIM file NASCONFIG as specified in 3GPP TS 31.102 [22], if available, as back-off timer value; and

2) otherwise, if the UE is not registered in its HPLMN or in a PLMN that is within the EHPLMN list, or if the SM Retry Timer value is not configured, the UE shall behave as described above in the present subclause, using the default value of 12 minutes for the back-off timer.

b) For 5GSM cause values different from #32 "service option not supported", or #33 "requested service option not subscribed", the UE behaviour regarding the start of a back-off timer is unspecified.

The UE shall not stop any back-off timer:

a) upon a PLMN change;

b) upon an inter-system change; or

c) upon registration over another access type.

If the network indicates that a back-off timer for the PDU session modification procedure is deactivated, then it remains deactivated:

a) upon a PLMN change;

b) upon an inter-system change; or

c) upon registration over another access type.

NOTE 1: This means the back-off timer can still be running or be deactivated for the given 5GSM procedure when the UE returns to the PLMN or when it performs inter-system change back from S1 mode to N1 mode. Thus the UE can still be prevented from sending another PDU SESSION MODIFICATION REQUEST message for the combination of [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI] in the PLMN.

If the back-off timer is started upon receipt of a PDU SESSION MODIFICATION REJECT (i.e. the timer value was provided by the network, a configured value is available or the default value is used as explained above) or the back-off timer is deactivated, the UE behaves as follows:

a) after a PLMN change the UE may send a PDU SESSION MODIFICATION REQUEST message for the combination of [new PLMN, DNN, S-NSSAI], [new PLMN, DNN, no S-NSSAI], [new PLMN, no DNN, S-NSSAI], or [new PLMN, no DNN, no S-NSSAI] in the new PLMN, if the back-off timer is not running and is not deactivated for the PDU session modification procedure and the combination of [new PLMN, DNN, S-NSSAI], [new PLMN, DNN, no S-NSSAI], [new PLMN, no DNN, S-NSSAI], or [new PLMN, no DNN, no S-NSSAI];

Furthermore, as an implementation option, for the 5GSM cause value #32 "service option not supported" or #33 "requested service option not subscribed", if the network does not include a Re-attempt indicator IE, the UE may decide not to automatically send another PDU SESSION MODIFICATION REQUEST message for the same combination of [PLMN, DNN, S-NSSAI], [PLMN, DNN, no S-NSSAI], [PLMN, no DNN, S-NSSAI], or [PLMN, no DNN, no S-NSSAI], if the UE is registered to a new PLMN which is in the list of equivalent PLMNs.

b) if the network does not include the Re-attempt indicator IE to indicate whether re-attempt in S1 mode is allowed, or the UE ignores the Re-attempt indicator IE, e.g. because the Back-off timer value IE is not included, then:

1) if the UE is registered in its HPLMN or in a PLMN that is within the EHPLMN list and the back-off timer is running for the combination of [PLMN, DNN, S-NSSAI] or [PLMN DNN, no S-NSSAI], the UE shall apply the configured value SM\_RetryAtRATChange value as specified in 3GPP TS 24.368 [17] or in USIM file NASCONFIG as specified in 3GPP TS 31.102 [22], if available, to determine whether the UE may attempt an EPS bearer resource allocation procedure or an EPS bearer resource modification procedure for the same [PLMN, DNN] combination in S1 mode; and

2) if the UE is not registered in its HPLMN or in a PLMN that is within the EHPLMN list, or if the NAS configuration MO as specified in 3GPP TS 24.368 [17] is not available and the value for inter-system change is not configured in the USIM file NASCONFIG, then the UE behaviour regarding an EPS bearer resource allocation procedure or an EPS bearer resource modification procedure for the same [PLMN, DNN] combination in S1 mode is unspecified; and

c) if the network includes the Re-attempt indicator IE indicating that re-attempt in an equivalent PLMN is not allowed, then depending on the timer value received in the Back-off timer value IE, for each combination of a PLMN from the equivalent PLMN list and the respective [DNN, S-NSSAI], [DNN, no S-NSSAI], [no DNN, S-NSSAI], or [no DNN, no S-NSSAI] combination, the UE shall start a back-off timer for the PDU session modification procedure with the value provided by the network, or deactivate the respective back-off timer as follows:

1) if the Re-attempt indicator IE additionally indicates that re-attempt in S1 mode is allowed, the UE shall start or deactivate the back-off timer for N1 mode only; and

2) otherwise, the UE shall start or deactivate the back-off timer for S1 and N1 mode.

If the back-off timer for a [PLMN, DNN] or [PLMN, no DNN] combination was started or deactivated in S1 mode upon receipt of BEARER RESOURCE ALLOCATION REJECT message or BEARER RESOURCE MODIFICATION REJECT message (see 3GPP TS 24.301 [15]) and the network indicated that re-attempt in N1 mode is allowed, then this back-off timer does not prevent the UE from sending a PDU SESSION MODIFICATION REQUEST message in this PLMN for the same DNN after inter-system change to N1 mode. If the network indicated that re-attempt in N1 mode is not allowed, the UE shall not send any PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, in this PLMN for the same DNN in combination with any S-NSSAI or without S-NSSAI, after inter-system change to N1 mode until the timer expires, the UE is switched off or the USIM is removed.

NOTE 2: The back-off timer is used to describe a logical model of the required UE behaviour. This model does not imply any specific implementation, e.g. as a timer or timestamp.

NOTE 3: Reference to back-off timer in this section can either refer to use of timer T3396 or to use of a different packet system specific timer within the UE. Whether the UE uses T3396 as a back-off timer or it uses different packet system specific timers as back-off timers is left up to UE implementation.

If the 5GSM cause value is #46 "out of LADN service area", the UE shall ignore the Back-off timer value IE and Re-attempt indicator IE provided by the network, if any. The UE shall not send another PDU SESSION MODIFICATION REQUEST message or another PDU SESSION ESTABLISHMENT REQUEST message for the LADN DNN provided by the UE during the PDU session establishment procedure until the LADN information for the specific LADN DNN is updated as described in subclause 5.4.4 and subclause 5.5.1. The UE shall not indicate the PDU session(s) for the LADN DNN provided by the UE during the PDU session establishment procedure in the Uplink data status IE included in the SERVICE REQUEST message until the LADN information for the specific LADN DNN is updated as described in subclause 5.4.4 and subclause 5.5.1.