|  |  |
| --- | --- |
| 3GPP TS 28.314 V19.0.0 (2025-06) | |
| Technical Specification | |
| 3rd Generation Partnership Project;  Technical Specification Group Services and System Aspects;  Management and orchestration;  Plug and connect;  Concepts and requirements  (Release 19) | |
|  | |
|  |  |
|  | |
| The present document has been developed within the 3rd Generation Partnership Project (3GPP TM) and may be further elaborated for the purposes of 3GPP. The present document has not been subject to any approval process by the 3GPPOrganizational Partners and shall not be implemented. This Specification is provided for future development work within 3GPPonly. The Organizational Partners accept no liability for any use of this Specification. Specifications and Reports for implementation of the 3GPP TM system should be obtained via the 3GPP Organizational Partners' Publications Offices. | |

|  |
| --- |
|  |
| ***3GPP***  Postal address  3GPP support office address  650 Route des Lucioles - Sophia Antipolis  Valbonne - FRANCE  Tel.: +33 4 92 94 42 00 Fax: +33 4 93 65 47 16  Internet  http://www.3gpp.org |
| ***Copyright Notification***  No part may be reproduced except as authorized by written permission. The copyright and the foregoing restriction extend to reproduction in all media.  © 2024, 3GPP Organizational Partners (ARIB, ATIS, CCSA, ETSI, TSDSI, TTA, TTC).  All rights reserved.  UMTS™ is a Trade Mark of ETSI registered for the benefit of its members  3GPP™ is a Trade Mark of ETSI registered for the benefit of its Members and of the 3GPP Organizational Partners LTE™ is a Trade Mark of ETSI registered for the benefit of its Members and of the 3GPP Organizational Partners  GSM® and the GSM logo are registered and owned by the GSM Association |

Contents

Foreword 4

Introduction 5

1 Scope 6

2 References 6

3 Definitions of terms, symbols and abbreviations 6

3.1 Terms 6

3.2 Symbols 6

3.3 Abbreviations 6

4 Concepts and background 7

4.1 Plug and Connect Concept 7

4.1.1 General description 7

4.1.2 Network Scenarios 7

4.1.2.1 NE connected via a Non-Secure, Operator Controlled Network 7

4.1.2.2 NE connected via an External Network 7

4.1.3 Security Aspects 8

4.1.3.1 Root Certificate Acquisition: 8

4.1.3.2 Number of CA servers 8

4.1.3.3 Number of OAM SeGWs 9

5 Business Level Requirements 9

5.1 Business Requirements for Plug and Connect 9

6 Specification Level Requirements 9

6.1 Use Cases 9

6.1.1 Use case Plug and Connect 9

6.2 Requirements 11

6.2.1 Specification Requirements for Plug and Connect 11

Annex A (informative): Graphical representation of the PnC Use Case 12

Annex B (informative): Change history 15

# Foreword

This Technical Specification has been produced by the 3rd Generation Partnership Project (3GPP).

The contents of the present document are subject to continuing work within the TSG and may change following formal TSG approval. Should the TSG modify the contents of the present document, it will be re-released by the TSG with an identifying change of release date and an increase in version number as follows:

Version x.y.z

where:

x the first digit:

1 presented to TSG for information;

2 presented to TSG for approval;

3 or greater indicates TSG approved document under change control.

y the second digit is incremented for all changes of substance, i.e. technical enhancements, corrections, updates, etc.

z the third digit is incremented when editorial only changes have been incorporated in the document.

In the present document, modal verbs have the following meanings:

**shall** indicates a mandatory requirement to do something

**shall not** indicates an interdiction (prohibition) to do something

The constructions "shall" and "shall not" are confined to the context of normative provisions, and do not appear in Technical Reports.

The constructions "must" and "must not" are not used as substitutes for "shall" and "shall not". Their use is avoided insofar as possible, and they are not used in a normative context except in a direct citation from an external, referenced, non-3GPP document, or so as to maintain continuity of style when extending or modifying the provisions of such a referenced document.

**should** indicates a recommendation to do something

**should not** indicates a recommendation not to do something

**may** indicates permission to do something

**need not** indicates permission not to do something

The construction "may not" is ambiguous and is not used in normative elements. The unambiguous constructions "might not" or "shall not" are used instead, depending upon the meaning intended.

**can** indicates that something is possible

**cannot** indicates that something is impossible

The constructions "can" and "cannot" are not substitutes for "may" and "need not".

**will** indicates that something is certain or expected to happen as a result of action taken by an agency the behaviour of which is outside the scope of the present document

**will not** indicates that something is certain or expected not to happen as a result of action taken by an agency the behaviour of which is outside the scope of the present document

**might** indicates a likelihood that something will happen as a result of action taken by some agency the behaviour of which is outside the scope of the present document

**might not** indicates a likelihood that something will not happen as a result of action taken by some agency the behaviour of which is outside the scope of the present document

In addition:

**is** (or any other verb in the indicative mood) indicates a statement of fact

**is not** (or any other negative verb in the indicative mood) indicates a statement of fact

The constructions "is" and "is not" do not indicate requirements.

# Introduction

The present document is part of a TS family covering the 3rd Generation Partnership Project Technical Specification Group Services and System Aspects, Management and orchestration; as identified below:

**TS 28.314: "Plug and Connect; Concepts and requirements".**

TS 28.315: "Plug and Connect; Procedure flows".

TS 28.316: "Plug and Connect; Data formats".

# 1 Scope

The present document specifies concepts, use cases and requirements for *Plug and Connect* NE in 3GPP systems.

# 2 References

The following documents contain provisions which, through reference in this text, constitute provisions of the present document.

- References are either specific (identified by date of publication, edition number, version number, etc.) or non‑specific.

- For a specific reference, subsequent revisions do not apply.

- For a non-specific reference, the latest version applies. In the case of a reference to a 3GPP document (including a GSM document), a non-specific reference implicitly refers to the latest version of that document *in the same Release as the present document*.

[1] 3GPP TR 21.905: "Vocabulary for 3GPP Specifications".

[2] 3GPP TS 33.310: "Network Domain Security (NDS); Authentication Framework (AF)".

[3] IETF RFC 4210: "Internet X.509 Public Key Infrastructure Certificate Management Protocol".

[4] IETF RFC 4211: "Internet X.509 Public Key Infrastructure Certificate Request Message Format (CRMF)".

[5] 3GPP TS 38.401: "Technical Specification Group Radio Access Network; NG-RAN; Architecture description".

[6] 3GPP TS 28.532: "Technical Specification; Management and orchestration; Generic management services".

# 3 Definitions of terms, symbols and abbreviations

## 3.1 Terms

For the purposes of the present document, the terms given in TR 21.905 [1] and the following apply. A term defined in the present document takes precedence over the definition of the same term, if any, in TR 21.905 [1].

**Plug and Connect:** The procedure by which a NE gets basic connectivity information after it is powered up and gets connected to its management system.

**Software and Configuration Server (SCS):** A server that provides software and configuration functions for each connected network element.

**IAB-node**: as defined in TS 38.401 [5].

## 3.2 Symbols

Void.

## 3.3 Abbreviations

For the purposes of the present document, the abbreviations given in TR 21.905 [1] and the following apply. An abbreviation defined in the present document takes precedence over the definition of the same abbreviation, if any, in TR 21.905 [1].

CA Certification Authority

CMP Certificate Management Protocol

DHCP Dynamic Host Configuration Protocol

DNS Domain Name System

FQDN Fully Qualified Domain Name

NAT Network Address Translation

NE Network Element

PnC Plug and Connect

RA Registration Authority

SCS Software and Configuration Server

SeGW Security Gateway

VLAN Virtual LAN

IAB Integrated Access and Backhaul

# 4 Concepts and background

## 4.1 Plug and Connect Concept

### 4.1.1 General description

Plug and connect is a list of procedures for connecting the NE to its management system. The basic steps of Plug and Connect are described in clause 6.1.1.

The entities involved in the PnC concept are NE, DHCP server, DNS Server, Certification Authority server, SCS (including the Initial and Serving SCS that could be the same in certain deployment scenarios), Security Gateway.

### 4.1.2 Network Scenarios

#### 4.1.2.1 NE connected via a Non-Secure, Operator Controlled Network

An NE is typically connected to the operator's network according to one of the following scenarios:

In Figure 4.1.2.1.1, the NE is connected directly to a network controlled by the operator. The NE can use IP Infrastructure services (DHCP Server, DNS Server, etc.) in the Non-secure Operator Network. The Operator has full control of these nodes. One or more Security Gateways protect the Secure Operator Network from malicious NEs. Within the Secure Operator Network, there are also IP Infrastructure nodes.



Figure 4.1.2.1.1: NE connected to a Non-Secure Operator Network

#### 4.1.2.2 NE connected via an External Network

In Figure 4.1.2.2.1, the NE is connected to a network controlled by an entity external to the Operator. In contrast to the first scenario, the IP Infrastructure nodes in the External Network are not fully controlled by the operator. In both cases, the NE needs to traverse the Security Gateway(s) to access the nodes in the Secure Operator Network.



Figure 4.1.2.2.1: NE connected to an External Network

### 4.1.3 Security Aspects

#### 4.1.3.1 Root Certificate Acquisition:

In accordance to TS 33.310 [2] clause 9.2 there are two options how to obtain the operator root certificate:

Option 1: The operator root certificate is provisioned in the NE prior to the CMPv2 protocol run.

Option 2: The operator root certificate is provisioned in the NE during the CMPv2 protocol run (as part of the Initialisation Response).

The required pre-provisioning in option 1 is against the basic idea of PnC to minimize pre-provisioning. Therefore from the PnC perspective Option 2 is more interesting. From a security point of view the following considerations are relevant:

- Option 2 has the risk that during the CMP initialisation a man-in the middle attack could take place. In order to be successful, such an attack happens timely during the actual CMP initialization run and the attacker has access to the access network between NE and RA/CA.   
This risk can be assessed as acceptable, given (a) the risks which are present at Options 1's prior provisioning – see below, (b) the short time window of vulnerability, (c) the closed access networks of many operators. In addition, most attacks will only lead to inability of the NE to connect to the network, or to misuse of the new NE by the attacker. The operator should notice it soon if the NE does not connect and will investigate the issue.

- Option 1 avoids the above "time window of vulnerability". On the other hand, it requires pre-provisioning of the operator root certificate, either in factory or on-site by service personnel. There is the risk of a security leak during the provisioning of the root certificate within the vendor / commissioning environment.

It seems questionable from a security point of view to allow option 2 also in public Internet (without operator-trusted access network). There the attacks stated above are more probable, and an attacker may even install some (static) catching or spoofing equipment in the public Internet to always capture such "initialization requests".

It is up to the network operator to choose the option with is preferable from his point of view (risk assessment, Plug and Connect importance).

The enrolment of NE shall use the CMPv2 protocol as specified in RFC 4210 [3] and RFC 4211 [4]. Security mechanism is further specified in TS 33.310 [2] clause 9.3.

#### 4.1.3.2 Number of CA servers

There could be one or more RA/CA server, e.g. one per NE vendor. If more than one RA/CA server is deployed with one RA/CA server per vendor then the vendor identification would be needed either in the FQDN of the RA server or in the information from the IP AutoConfiguration Service carrying the information about RA/CA server.

#### 4.1.3.3 Number of OAM SeGWs

There could be one or more OAM SeGW, e.g. one per NE vendor. If more than one OAM SeGW is deployed with one OAM SeGW per vendor then the vendor identification would be needed either in the FQDN of the OAM SeGW or in the information from the IP AutoConfiguration Service carrying the information about OAM SeGW.

# 5 Business Level Requirements

## 5.1 Business Requirements for Plug and Connect

**REQ\_PnC\_CON\_1** Plug and Connect shall use standard protocols.

**REQ\_PnC\_CON\_2** VPN tunnels needed for Plug and Connect shall be set-up automatically.

**REQ\_PnC\_CON\_3** The complete key management during Plug and Connect shall be a fully automatic secure procedure, based on procedures defined by 3GPP SA3.

**REQ\_PnC\_CON\_4:** It shall be possible to perform the Plug and Connect procedures using secure protocols and procedures between the NE and OAM.

**REQ\_PnC\_CON\_5** An NE shall be able to get its own IP addresses and SCS IP address without manual configuration.

**REQ\_PnC\_CON\_6** For Plug and Connect the SCS shall only be accessible by authenticated and authorized NEs.

**REQ\_PnC\_CON\_7** For Plug and Connect the initial and final configuration of the NE (or the information how to retrieve them) shall only be accessible by authenticated and authorized NEs.

**REQ\_PnC\_CON\_8** The Plug and Connect solution shall be usable for IPv4-only networks, for IPv6-only networks and for dual stack IP networks.

**REQ\_PnC\_CON\_9** Plug and Connect procedures shall support connection of NEs with and without NAT and via External Networks or Non-Secure Operator Networks.

# 6 Specification Level Requirements

## 6.1 Use Cases

### 6.1.1 Use case Plug and Connect

Table 6.1.1.1

| **Use Case Stage** | **Evolution / Specification** | **<<Uses>>**  **Related use** |
| --- | --- | --- |
| Goal | After physical installation, connect the NE to its SCS as automatically as possible. |  |
| Actors and Roles | NE as user.  In this use case NE is the RAN NE. Other types of NE might also be compliant and use this use case. Examples of NEs are:  - gNB  - eNB  The NE within virtualization is not addressed. |  |
| Telecom resources | NE; IP networks: Non-Secure Operator Network, External Network, and its elements like DHCP server optionally DNS, CA/RA servers, Security Gateway(s) (each protecting one or more Secure Operator Networks), Secure Operator Network(s) including SCS(s) |  |
| Assumptions | There is a functional power supply for the NE.  There may be one or more IP Autoconfiguration Services like DHCP and Router Advertisements and zero or more DNS servers. |  |
| Pre conditions | The NE is physically installed.  IP connectivity exists between the involved telecom resources.  The involved telecom resources are functional.  The relevant information is stored and available:  - Vendor Certificate at the NE  - Operator Certificate at the CA/RA  - For the External Network or Non-Secure Operator Network:  - (Outer) IP autoconfiguration information at the IP Autoconfiguration Service  - FQDN of the initial OAM SeGW at the NE  and/or FQDN or IP address of the initial OAM SeGW at the IP Autoconfiguration Service  - FQDN of the CA/RA servers at the NE  and/or FQDN or IP address of the CA/RA servers at the IP Autoconfiguration Service  - If FQDNs need to be resolved, corresponding IP address(es) at the DNS server(s)  - For the Secure Operator Network:  - (Inner) IP autoconfiguration information at the IP Autoconfiguration Service or at the initial OAM SeGW  - FQDN or IP address of the initial SCS at the NE and/or DHCP Server of the Secure Operator Network.  - If FQDNs need to be resolved, corresponding IP address(es) at the DNS server(s)  - Configuration and software for the NE at the SCS(s) |  |
| Begins when | The NE is powered up. |  |
| Step 1 (M) | If a VLAN ID is available the NE uses it. Otherwise the NE uses the native VLAN where PnC traffic is sent and received untagged |  |
| Step 2 (M) | The NE acquires its IP address through stateful or stateless IP autoconfiguration. This may provide 0 or more DNS server addresses. |  |
| Step 3 (M) | The NE acquires the IP address of the CA/RA server. The FQDN of the CA/RA server may be pre-configured in the NE or the FQDN or IP address of the CA/RA server may be provided by the IP Autoconfiguration Service. FQDNs are resolved through the DNS if necessary. Information provided by the IP Autoconfiguration Services shall supersede those pre-configured at the NE. |  |
| Step 4 (M) | The NE performs Certificate Enrolment. |  |
| Step 5 (M) | The NE acquires the IP address of the OAM SeGW. The FQDN of the OAM SeGW may be pre-configured in the NE or the FQDN or the IP address of the OAM SeGW may be provided by the IP Autoconfiguration Service. FQDNs are resolved through the DNS if necessary. |  |
| Step 6 (M) | The NE establishes a secure connection (tunnel) to the Security Gateway given by Step 5.  The NE receives its (inner) IP autoconfiguration information (which may be the same as the outer IP address obtained in step2) and optionally the address of one or more DNS servers within the Secure Operator Network from the Configuration Parameters of IKEv2 during tunnel establishment. |  |
| Step 7 (M) | The NE acquires the IP address of the correct Element Manager by either, issuing a DHCP request including the NE's vendor information, resolving FQDNs via DNS if necessary, or by having a pre-configured FQDN (including the NE's vendor information) resolved via DNS. | Secure connection |
| Step 8 (M) | The NE establishes a connection to the provided SCS and acquires its configuration and software if any.  The configuration may contain an address to another SCS that this specific node shall use as SCS.  The configuration may contain an address to another SeGW that should be used before connecting to the SCS.  The NE may then  - release the connection to the current SCS and OAM SeGW and then restart (returning to step 1),  - release the connection to the current SCS and OAM SeGW and then return to step 6,  - release the connection to the current SCS and then repeat step 8. | Secure connection |
| Ends when | Ends when all mandatory steps identified above are successfully completed or when an exception occurs. |  |
| Exceptions | One of the steps identified above fails. |  |
| Post Conditions | One or more secure connections exist between the NE and the SCS. Via the connection to the SCS the NE can receive further instructions to become operational and carry user traffic, e.g. the administrativeState is set to "unlocked". |  |
| Traceability | All requirements of clauses 5.1 and 6.2.1. |  |

Security aspects – e.g. prevention of unauthorized network access and of fake parameters supplied to the NEs, etc. -have special importance. Security related sub-steps to establish secure connections are not shown in table 6.1.1.1. More security aspects are described in clause 4.1.3.

### 6.1.2 Use case IAB-node connects to management system

#### 6.1.2.1 Overview

IAB architecture is specified in 3GPP TS 38.401[5]. The IAB-node connects to an upstream IAB-node or an IAB-donor-DU via a subset of the UE functionalities of the NR Uu interface (named IAB-MT function of IAB-node). IAB-node differs from static NE in term of its wireless connection with IAB-donor-node and its mobility behaviours. Mobile IAB can move to different geographic areas or traverse to different PLMNs that require to connect to different management system based on its location.

IAB-node connects to management system at power up and during mobiltiy by following PnC steps as described in clause 6.1.1. At step of IP autoconfiguration, IAB-node differs from static NE in term of ontaining IP configuration for OAM connectivity. When IAB-node powers up, IAB-node may get the initial IP configuration via PDU session that setup between IAB-MT and 5GC, using this connectivity IAB-node can obtain the initial IP configuration provided by IP autoconfiguration service (e.g. DHCP server), and additionally may perform DNS query depends on the operator's deployment scenario. The management system that IAB-node connects to may change due to IAB-node mibility behaviours. To support IAB-node connecting to a management system based on its location, IAB-node should obtain IP configuration for OAM connectivity that is associated to its location via notification operations as described in clause 6.1.2.2. With the IP configuration obtained IAB-node performs the subsequent PnC procedures, satisfies security aspects including CA/RA enrolment and connectivity to SeGW before connecting to SCS.

#### 6.1.2.2 Obtain IP configuration for OAM connectivity via notifications

3GPP management system should support IAB-node to use notification mechanism to obtain IP configuration for OAM connectivity. When notification mechanism is used, 3GPP management system shall support the mapping of IP configuration for OAM connectivity with IAB-node location, see 6.1.2.3.

When IAB-node powers up and after connecting to 3GPP management system for the 1st time, the MnS producer for IAB-node shall provide location information with IAB-node indication via notifications to 3GPP management system as specified in 3GPP TS 28.532 [6] (e.g. notifyMOIChanges) to indicate its current location. Upon the reception of notifications, 3GPP management system shall provision the IP configuration for OAM connectivity (e.g. via createMOI operation) as specified 3GPP TS 28.532 [6] based on its current location.

When IAB-node moves to a new location which may need connects to new management system, the MnS producer for IAB-node shall provide new location information via "notifyMOIChanges" or "notifyMOIAttributeValueChanges" or other notifications as specified in 3GPP TS 28.532 [6] to 3GPP management system. Upon the reception of notifications of new location, 3GPP management system shall provision the new IP configuration for OAM connectivity via "modifyMOIAttributes" or other operations as specified in 3GPP TS 28.532 [6] to the MnS producer for IAB-node based on its new location.

#### 6.1.2.3 IP configuration for OAM connectivity with location information

The IP configuration for OAM connectivity should include one or more the following depending on the deployment scenarios:

- Basic IP configuration information (e.g. IP address, netmask, default gateway, domain name, IP address(es) of DNS servers, time servers)

- FQDN or IP address of the initial OAM SeGW

- FQDN or IP address of the CA/RA servers. If FQDNs need to be resolved, corresponding IP address(es) at the DNS server(s).

- FQDN or IP address of the initial SCS. If FQDNs need to be resolved, corresponding IP address(es) at the DNS server(s)

The location information should include one or more of the following depending on IAB-node physical location or the mobility scenarios as specified in 3GPP TS 38.401 [5] clause 8.12 and clause 8.23:

- TAC or TAI pertaining to the cells where IAB-MT is connected.

- Serving cell ID that IAB-MT is connected to.

- The gNBId of the IAB-donor-CU and PLMN info that target IAB-DU connects to.

- The gNBId of the IAB-donor-CU and PLMN info that serves the IAB-MT.

## 6.2 Requirements

### 6.2.1 Specification Requirements for Plug and Connect

**REQ\_PnC\_FUN\_1** The establishment of secure tunnels from the NE to the OAM shall support NAT traversal.

### 6.2.2 Specification Requirements for IAB-node connecting to management system

REQ\_IAB\_CON\_1: 3GPP management system should have the capability to support IP configuration for connecting to management system based on IAB-node location.

REQ\_IAB\_CON\_2: 3GPP management system should have the capability to receive notification about the location of IAB-node.

REQ\_IAB\_CON\_3: 3GPP management system should have the capability to enable IAB-node to fulfill the security aspects of PnC procedures to connect to management system at power up and during mobility.

Annex A (informative): Graphical representation of the PnC Use Case

The NE Plug and Connect procedure, given in clause 6.1.1 are classified into two sets corresponding to those conducted at External Network (or Non-secure Operator Network) and those conducted at the Secure Operator Network. An interpretation of these procedures is depicted in figures A.1 and A.2 respectively.



Figure A.1: PnC procedure for the External Network or Non-secure Operator Network



Figure A.2: PnC Procedure for the secure Operator Network

Annex B (informative):  
Change history

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| **Change history** | | | | | | | |
| **Date** | **Meeting** | **TDoc** | **CR** | **Rev** | **Cat** | **Subject/Comment** | **New version** |
| **2021-06** | **SA5#137-e** | **S5-213662** |  |  |  |  | **0.1.0** |
| **2021-09** | **SA5#138-e** | **S5-214659** |  |  |  |  | **0.2.0** |
| **2021-10** | **SA5#139-e** | **S5-215628** |  |  |  |  | **0.3.0** |
| **2021-12** | **SA5#140-e** | **S5-216602** |  |  |  |  | **0.4.0** |
| **2022-01** | **SA5#141-e** | **S5-221749** |  |  |  |  | **0.5.0** |
| **2022-03** | **SA#95e** | **SP-220122** |  |  |  | **Presented for information and approval** | **1.0.0** |
| **2022-03** | **SA#95e** |  |  |  |  | **Upgrade to change control version** | **17.0.0** |
| **2024-04** | **-** | **-** | **-** | **-** | **-** | **Update to Rel-18 version (MCC)** | **18.0.0** |
| 2025-06 | SA#108 | SP-250543 | 0002 | 1 | B | Requirements for IAB-node connects to management system | 19.0.0 |
| 2025-06 | SA#108 | SP-250543 | 0004 |  | B | Use case IAB-node connects to management system | 19.0.0 |