3GPP TS 28.540 V19.0.0 (2025-03)

Technical Specification

3rd Generation Partnership Project;

Technical Specification Group Services and System Aspects;

Management and orchestration;

5G Network Resource Model (NRM);

Stage 1

(Release 19)

**



The present document has been developed within the 3rd Generation Partnership Project (3GPP TM) and may be further elaborated for the purposes of 3GPP.  
The present document has not been subject to any approval process by the 3GPPOrganizational Partners and shall not be implemented.  
This Specification is provided for future development work within 3GPPonly. The Organizational Partners accept no liability for any use of this Specification.  
Specifications and Reports for implementation of the 3GPP TM system should be obtained via the 3GPP Organizational Partners' Publications Offices.

Keywords

5G,NRM,management,orchestration

***3GPP***

Postal address

3GPP support office address

650 Route des Lucioles - Sophia Antipolis

Valbonne - FRANCE

Tel.: +33 4 92 94 42 00 Fax: +33 4 93 65 47 16

Internet

<http://www.3gpp.org>

***Copyright Notification***

No part may be reproduced except as authorized by written permission.  
The copyright and the foregoing restriction extend to reproduction in all media.

© 2024, 3GPP Organizational Partners (ARIB, ATIS, CCSA, ETSI, TSDSI, TTA, TTC).

All rights reserved.

UMTS™ is a Trade Mark of ETSI registered for the benefit of its members

3GPP™ is a Trade Mark of ETSI registered for the benefit of its Members and of the 3GPP Organizational Partners  
LTE™ is a Trade Mark of ETSI registered for the benefit of its Members and of the 3GPP Organizational Partners

GSM® and the GSM logo are registered and owned by the GSM Association

Contents

Foreword 4

Introduction 4

1 Scope 5

2 References 5

3 Definitions and abbreviations 5

3.1 Definitions 5

3.2 Abbreviations 6

4 Concepts and background 6

4.1 NR and NG-RAN deployment scenarios 6

4.2 MR-DC 6

4.3 5GC architecture 7

4.4 Data storage architecture 7

4.5 AMF load balancing insides AMF Region/AMF Set 7

4.6 5GC NFs supporting edge computing 7

4.7 General information for network slice instance and network slice subnet instance 7

4.8 Remote Interference Management 7

4.9 Access Control 7

4.10 Management of NTN 8

4.10.1 Management of transparent mode feature 8

4.10.2 Management of Backhaul feature 8

5 Requirements 8

5.1 Requirements for management of NG-RAN 8

5.2 Requirements for management of MR-DC 8

5.3 Requirements for management of 5GC NFs 9

5.4 Requirements for management of AMF Set 9

5.5 Requirements for management of edge computing 9

5.6 Requirements for management of network slice and network slice subnet 9

5.7 Requirements Remote Interference Management 10

5.8 Requirements MnS Access Control 10

5.9 Requirements for management of NTN 10

5.9.1 Management of transparent mode feature 10

5.9.1.1 Management of transparent mode feature for NG-RAN 10

5.9.1.2 Management of transparent mode feature for 5GC 10

5.9.2 Management of Backhaul feature 10

Annex A (informative): Change history 11

# Foreword

This Technical Specification has been produced by the 3rd Generation Partnership Project (3GPP).

The contents of the present document are subject to continuing work within the TSG and may change following formal TSG approval. Should the TSG modify the contents of the present document, it will be re-released by the TSG with an identifying change of release date and an increase in version number as follows:

Version x.y.z

where:

x the first digit:

1 presented to TSG for information;

2 presented to TSG for approval;

3 or greater indicates TSG approved document under change control.

y the second digit is incremented for all changes of substance, i.e. technical enhancements, corrections, updates, etc.

z the third digit is incremented when editorial only changes have been incorporated in the document.

# Introduction

The present document is part of a TS-family covering the 3rd Generation Partnership Project Technical Specification Group Services and System Aspects Management and orchestration of networks, as identified below:

**TS 28.540: Management and orchestration of 5G networks; Network Resource Model (NRM); Stage 1.**

TS 28.541: Management and orchestration of 5G networks; Network Resource Model (NRM); Stage 2 and stage 3.

# 1 Scope

The present document specifies the requirements for the Network Resource Model (NRM) definition of NR, NG-RAN, 5G Core Network (5GC) and network slice, to support the management for:

- variety of 5G radio access network functions and features, covering management for NR connectivity options defined in 3GPP TS 37.340 [5] and NG-RAN architectural options defined in 3GPP TS 38.401 [4].

- variety of 5GC network functions and features defined in 3GPP TS 23.501 [2].

- network slice and network slice subnet.

# 2 References

The following documents contain provisions which, through reference in this text, constitute provisions of the present document.

- References are either specific (identified by date of publication, edition number, version number, etc.) or non‑specific.

- For a specific reference, subsequent revisions do not apply.

- For a non-specific reference, the latest version applies. In the case of a reference to a 3GPP document (including a GSM document), a non-specific reference implicitly refers to the latest version of that document *in the same Release as the present document*.

[1] 3GPP TR 21.905: "Vocabulary for 3GPP Specifications".

[2] 3GPP TS 23.501: "System Architecture for the 5G System".

[3] 3GPP TS 38.300: "NR; Overall description; Stage-2".

[4] 3GPP TS 38.401: "NG-RAN; Architecture description".

[5] 3GPP TS 37.340: "NR; Multi-connectivity; Overall description; Stage 2".

[6] 3GPP TS 28.531: "Management and orchestration of 5G networks; Provisioning".

[7] 3GPP TS 23.502: "Procedures for the 5G System; Stage 2".

[8] GSMA NG.116 – "Generic Network Slice Template" v1.0 (2019-05-23).

[9] 3GPP TS 28.533: "Management and orchestration; Architecture framework".

[10] 3GPP TS 38.331: "NR; Radio Resource Control (RRC); Protocol specification".

# 3 Definitions and abbreviations

## 3.1 Definitions

For the purposes of the present document, the terms and definitions given in 3GPP TR 21.905 [1] and the following apply. A term defined in the present document takes precedence over the definition of the same term, if any, in 3GPP TR 21.905 [1].

**5G Core Network:** Defined in 3GPP TS 23.501 [2].

**AMF Region:** Defined in 3GPP TS 23.501 [2].

**AMF Set:** Defined in 3GPP TS 23.501 [2].

**en-gNB:** Defined in 3GPP TS 37.340 [5].

**gNB:** Defined in 3GPP TS 38.300 [3].

**gNB Central Unit (gNB-CU):** Defined in 3GPP TS 38.401 [4].

**gNB-CU-Control Plane (gNB-CU-CP):** Defined in 3GPP TS 38.401 [4].

**gNB-CU-User Plane (gNB-CU-UP):** Defined in 3GPP TS 38.401 [4].

**gNB Distributed Unit (gNB-DU):** Defined in 3GPP TS 38.401 [4].

**ng-eNB:** Defined in 3GPP TS 38.300 [3].

**NG-RAN:**Defined in 3GPP TS 23.501 [2].

**RedCap UE:** defined in 3GPP TS 38.331 [X].

**eRedCap UE:** defined in 3GPP TS 38.331 [X].

## 3.2 Abbreviations

For the purposes of the present document, the abbreviations given in 3GPP TR 21.905 [1] and the following apply. An abbreviation defined in the present document takes precedence over the definition of the same abbreviation, if any, in 3GPP TR 21.905 [1].

5GC 5G Core network

5GS 5G System

AMF Access and Mobility Management Function

EN-DC E-UTRA-NR Dual Connectivity

EPS Evolved Packet System

MR-DC Multi-Radio Dual Connectivity

NG-RAN NG Radio Access Network

NR New Radio

PCF Policy Control Function

UDM Unified Data Management

UDR Unified Data Repository

UDSF Unstructured Data Storage Function

# 4 Concepts and background

## 4.1 NR and NG-RAN deployment scenarios

According to NG-RAN architecture defined in 3GPP TS 38.300 [3], An NG-RAN node is either a gNB or an ng-eNB connected to 5GC.

A gNB may consist of a gNB-CU and one or more gNB-DU(s), and a gNB-CU may consist of a gNB-CU-CP and one or more gNB-CU-UP. From functional split point of view, there have following gNB deployment scenarios which are specified in 3GPP TS 38.401 [4]:

1) gNB which does not consist split function.

2) gNB which consists of gNB-CU and gNB-DU(s).

3) gNB which consists of gNB-CU-CP, gNB-CU-UP(s) and gNB-DU(s).

Abovementioned deployment scenarios apply to en-gNB also.

Part of gNB (e.g. gNB-CU) can be deployed as virtualized network function.

## 4.2 MR-DC

Besides single connectivity operation, E-UTRAN, NR and NG-RAN support Multi-RAT Dual Connectivity (MR-DC) operation defined in 3GPP TS 37.340 [5], which can be further divided into following two categories based on connected core network types.

1) MR-DC with the EPC via EN-DC, the NR node in EN-DC is called en-gNB.

2) MR-DC with the 5GC via either NG-RAN E-UTRA-NR Dual Connectivity (NGEN-DC) or NR-E-UTRA Dual Connectivity (NE-DC) or NR-NR Dual Connectivity (NR-DC).

There are different user plane connectivity options of the master node and secondary node involved in MR-DC (see detail in 3GPP TS 37.340 [5]).

## 4.3 5GC architecture

The 5G architecture is defined as service-based and the interaction between network functions is represented in the following two ways:

- Service-based representation

- Reference point representation

The network functions composed 5GC is specified in 3GPP TS 23.501 [2], network functions within the 5GC control plane shall only use service-based interfaces for their interactions.

## 4.4 Data storage architecture

5G system architecture allows UDM, PCF and NEF to store their data in the Unified Data Repository (UDR), and allows any NF to store and retrieve its unstructured data (e.g. UE context) into/from a UDSF.

## 4.5 AMF load balancing insides AMF Region/AMF Set

When deploying AMF Region or AMF Set, AMF load balancing insides AMF Region/AMF Set is achieved by setting a weight factor for each AMF according to its relative capacity compared to other AMFs, see detail in clause 5.19.3 of 3GPP TS 23.501 [2].

## 4.6 5GC NFs supporting edge computing

Edge computing enables operator and 3rd party services to be hosted close to the UE's access point of attachment, so as to achieve an efficient service delivery through the reduced end-to-end latency and load on the transport network, see details in clause 5.13 of 3GPP TS 23.501 [2].

## 4.7 General information for network slice instance and network slice subnet instance

The general information used to describe network slice instance and network slice subnet instance are specified in TS 28.531 [6].

## 4.8 Remote Interference Management

A remote interference scenario may involve a number of victim and aggressor cells, where the gNBs execute Remote Interference Management (RIM) coordination on behalf of their respective cells. Aggressor and victim gNBs or cells can be grouped into semi-static sets, where each cell is assigned a set ID, and is configured with a RIM Reference Signal (RIM-RS) and the radio resources associated with the set ID. As defined in TS 38.300 [3].

## 4.9 Void

## 4.10 Management of NTN

### 4.10.1 Management of transparent mode feature

Satellite Transparent Mode is a communication mode where a satellite functions as a simple relay or "bent-pipe" that merely forwards signals between the user equipment (UE) and the terrestrial network, without any signal processing or modification by the satellite. The 3GPP management system should provide the satellite ephemeris parameters to the gNB providing non-terrestrial access as outlined in TS 38.300 [3] to support management of NTN function. Satellite assistance information (e.g. ephemeris information) can be used for the handling of coverage holes or discontinuous satellite coverage in a power efficient way.

For a UE using a Non-Terrestrial Network that provides discontinuous coverage, 3GPP management system needs to support UE location verification, NTN access restriction and NTN mobility management.

### 4.10.2 Management of Backhaul feature

The AMF report the satellite backhaul category and indicates the satellite backhaul category change to SMF as outlined in TS 23.501 [2]. And the AMF can determine the Satellite backhaul category based on the information within Global RAN Node IDs associated with satellite backhaul. The 3GPP management system should provide a capability to allow the MnS consumer to configure satellite backhaul information for NTN node.

## 4.11 Management of RedCap feature

RedCap is a lightweight network access solution aiming at scenarios with relatively low cost, low energy consumption, and low data rate requirement, mainly applying to scenarios such as industrial sensors, video surveillance, wearable scenarios, smart grid, etc.

NOTE: The term RedCap UE used in the present document refers to both RedCap UE and eRedCap UE defined in TS 38.331 [10].

In some scenarios, operator may want to prohibit RedCap UEs to access specific NR cells for a specified time to improve the network performance for non-RedCap UEs. After the specified time, operator will allow RedCap UEs to access specific NR cells again. So, the 3GPP management system should have the capability to allow operators to configure the NR cell to allow or prohibit RedCap UEs to access.

An initial BWP can be configured for RedCap UEs' initial access instead of initial BWP that may exceed the (e)RedCap UE maximum bandwidth. So, the 3GPP management system should have the capability to configure initial BWP separately for RedCap UEs.

## 4.12 Management of WAB-gNB

WAB provides an NR access link to UEs in proximity and connects to the 5GC serving the UE through an IP connectivity provided by a Backhaul PDU session(s). A WAB-node consists of a WAB-gNB and a WAB-UE. The WAB-gNB is based on the gNB functionality specified in TS 38.300 [3] and serves UEs by means of a terrestrial NR Uu radio link. The 3GPP management system should provide the configuration parameters to the WAB-gNB to support management of WAB-gNB. Alternatively, the 3GPP management system can provision configuration parameters to the WAB-node based on the location of the node. In that case, the continuity of OAM connectivity needs to be ensured as the WAB-node moves.

The OAM provides configuration parameters for WAB-gNB including the configuraton for activating/deactivating the WAB-gNB operation, and to assist the WAB-gNB providing information used by WAB-UE for the BH PDU Session(s) management via URSP processing.

Note that the name of WAB-gNB and MWAB-gNB are used exchangably.

# 5 Requirements

## 5.1 Requirements for management of NG-RAN

The following specific requirements apply to NG-RAN:

**REQ-NGRAN\_NRM-CON-001:** The NRM definitions shall support management of NG-RAN, containing gNB or/and ng-eNB.

**REQ-NGRAN\_NRM-CON-002:** The NRM definitions shall support management of either gNB without split function or gNB with split functions defined in 3GPP TS 38.401 [4].

**REQ-NGRAN\_NRM-CON-003:** The NRM definitions shall support management of virtualized network functions that are part of gNB, e.g. virtualized gNB-CU.

**REQ-NGRAN\_NRM-CON-004:** The NRM definitions shall support management of intra-NG-RAN handover between any combinations of gNB and ng-eNB.

**REQ-NGRAN\_NRM-CON-005:** The NRM definitions shall support management of inter-system handover between 5GS and EPS.

**REQ-NGRAN\_NRM-CON-006:** The NRM definitions shall support management of network slicing feature in NG-RAN.

**REQ-NGRAN\_NRM-CON-007:** The NRM definitions shall have a read-only representation of NR beam properties in NG-RAN.

**REQ-NGRAN\_NRM-CON-008:** The NRM definitions shall support configuration of sector carrier coverage properties in NG-RAN.

**REQ-NGRAN\_NRM-CON-009:** The NRM definitions shall support management of radio access network sharing feature in NG-RAN.

## 5.2 Requirements for management of MR-DC

The following specific requirements apply to MR-DC management, including management of NR in EN-DC and other MR-DC operations.

**REQ-MRDC\_NRM-CON-001:** The NRM definitions shall support management of NR node in EN-DC operation (en-gNB).

**REQ-MRDC\_NRM-CON-002:** The NRM definitions shall support management of en-gNB with different user plane connectivity options defined in 3GPP TS 37.340 [5].

**REQ-MRDC\_NRM-CON-003:** The NRM definitions shall support management of NG-RAN nodes in NGEN-DC operation.

**REQ-MRDC\_NRM-CON-004:** The NRM definitions shall support management of different user plane connectivity options in NGEN-DC operation defined in 3GPP TS 37.340 [5].

**REQ-MRDC\_NRM-CON-005:** The NRM definitions shall support management of NG-RAN nodes in NE-DC operation.

**REQ-MRDC\_NRM-CON-006:** The NRM definitions shall support management of different user plane connectivity options in NE-DC operation defined in 3GPP TS 37.340 [5].

**REQ-MRDC\_NRM-CON-007:** The NRM definitions shall support management of NG-RAN nodes in NR-DC operation.

**REQ-MRDC\_NRM-CON-008:** The NRM definitions shall support management of different user plane connectivity options in NR-DC operation defined in 3GPP TS 37.340 [5].

## 5.3 Requirements for management of 5GC NFs

The following specific requirements apply to management of 5GC NFs:

**REQ-5GC\_NRM-CON-001:** The NRM definitions shall support management of 5GC containing variety of network functions defined in 3GPP TS 23.501 [2].

**REQ-5GC\_NRM-CON-002:** The NRM definitions should support management of all the relationships between network functions and corresponding data storage functions where the network functions store/retrieve their data.

**REQ-5GC\_NRM-CON-003:** The NRM definitions shall support management of interworking between 5GC and EPC.

**REQ-5GC\_NRM-CON-004:** The NRM definitions shall support management of network slicing feature in 5GC.

**REQ-5GC\_NRM-CON-005:** The NRM definitions shall support management of 5GC network function services independently to align with requirements of 3GPP TS 23.501 [2].

**REQ-5GC\_NRM-CON-006:** The NRM definitions shall support NF service instance registration, deregistration, update, etc., with NRF during NF service instance lifecycle to align with requirements of 3GPP TS 23.501 [2] and 3GPP TS 23.502 [x].

**REQ-5GC\_NRM-CON-007:** The NRM definitions shall support configuration of NF profile for NF Service registration and discovery to align with requirements of 3GPP TS 23.501 [2] and 3GPP TS 23.502 [7].

## 5.4 Requirements for management of AMF Set

**REQ-AMFSET\_NRM-CON-001:** The NRM definitions shall support management of AMF Region and AMF Set, including AMF load balancing management.

## 5.5 Requirements for management of edge computing

**REQ-ECM\_NRM-CON-001** The NRM definitions shall support management of 5GC NFs supporting edge computing.

## 5.6 Requirements for management of network slice and network slice subnet

The following requirements apply to network slice and network slice subnet:

**REQ-NS\_NRM-CON-001:** The NRM definitions shall support management of network slice.

**REQ-NS\_NRM-CON-002:** The NRM definitions shall support management of network slice subnet.

**REQ-NS\_NRM-CON-003:** The NRM definitions shall support the attributes of the Generic network Slice Template (GST) defined by GSMA [8].

NOTE: The NEST attributes values represent the SLS requirements for a network slice. These attribute values are used as input for network slice SLA management related activities.

## 5.7 Requirements Remote Interference Management

**REQ-RIM\_NRM-CON-001:** The NRM definitions should support Remote Interference Management.

## 5.8 Void

## 5.9 Requirements for management of NTN

### 5.9.1 Management of transparent mode feature

#### 5.9.1.1 Management of transparent mode feature for NG-RAN

**REQ-NTN\_TRANS\_NRNRM-001:** The NR NRM definitions should support management of NTN NG-RAN node.

**REQ-NTN\_TRANS\_NRNRM-002:** The NR NRM definitions should support NTN mobility management.

#### 5.9.1.2 Management of transparent mode feature for 5GC

**REQ-NTN\_TRANS\_5GCNRM-001:** The 5GC NRM definitions should support NTN UE location verification.

**REQ-NTN\_TRANS\_5GCNRM-002:** The 5GC NRM definitions should support NTN access restriction.

**REQ-NTN\_TRANS\_5GCNRM-003:** The 5GC NRM definitions should support NTN mobility management.

### 5.9.2 Management of Backhaul feature

**REQ-NTN\_BACKHAUL-001:** The 5GC NRM definitions should support a capability to allow the MnS consumer to configure satellite backhaul information for NTN node.

### 5.9.3 Management of UE-Satellite-UE communication feature

**REQ-NTN\_USU\_5GCNRM-001:** The 5GC NRM definitions should support NTN UE-Satellite-UE communication feature.

5.9.4 Management of regenerative mode feature

**REQ-NTN\_REGEN-001:** The NR NRM definitions shall have the capability to allow the MnS consumer to configure NTN neighbour cells considering the satellite movement.

## 5.10 Requirements for management of RedCap feature

**REQ-RedCap\_NRNRM-1:** The NR NRM definition should support a capability to allow MnS consumer to configure Multi-Initial BWPs to support RedCap and Non-RedCap UEs co-existence scenario.

**REQ-RedCap\_NRNRM-2:** The NR NRM definitions should support a capability to allow MnS consumer to configure the NR cell to allow or prohibit RedCap UEs to access.

## **REQ-RedCap\_NRNRM-3:** The NR NRM definitions should support a capability to allow MnS consumer to configure initial BWP separately for RedCap UEs.5.11 Requirements for management of WAB-gNB

**REQ-VMR-CON-001:** The NR NRM definitions may support IP address configuraton for WAB-gNB management.

**REQ-VMR-CON-002:** The NR NRM definitions should support TAC/RANAC (re)configuraton for WAB-gNB management.

**REQ-VMR-CON-003:** The NR NRM definitions should support activating/deactivating the WAB-gNB operation.

Annex A (informative):  
Change history

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| **Change history** | | | | | | | |
| **Date** | **Meeting** | **TDoc** | **CR** | **Rev** | **Cat** | **Subject/Comment** | **New version** |
| 2018-12 | SA#82 | SP-181046 | 0001 | 2 | C | Support read-only representation of NR beam properties in NG-RAN NRM definitions | 15.1.0 |
| 2019-06 | SA#84 | SP-190373 | 0002 | 1 | B | Update NRM requirement to support SBA management | 16.0.0 |
| 2019-12 | SA#86 | SP-191166 | 0003 | 2 | B |  | 16.1.0 |
| 2019-12 | SA#86 | SP-191170 | 0004 | 1 | C | Add GSMA GST mapping related requirements | 16.1.0 |
| 2019-12 | SA#86 | SP-191166 | 0007 | 1 | B | Add requirement on NR sector carrier coverage configuration | 16.1.0 |
| 2020-03 | SA#87E | SP-200169 | 0009 | - | F | Correction of requirement number | 16.2.0 |
| 2020-09 | SA#89e | SP-200748 | 0011 | - | B |  | 17.0.0 |
| 2021-06 | SA#92e | SP-210410 | 0014 | 1 | B | Update the requirements for management of network slice and network slice subnet | 17.1.0 |
| 2021-12 | SA#94e | SP-211468 | 0016 | - | B | Add NRM requirements for authentication and authorization | 17.2.0 |
| 2022-12 | SA#98e | SP-221167 | 0019 | - | F | EditorialCorrections | 17.3.0 |
| 2024-04 | - | - | - | - | - | Update to Rel-18 version (MCC) | 18.0.0 |
| 2024-12 | SA#106 | SP-241657 | 0022 | 1 | F | Rel-18 CR TS 28.540 add missing requirements for NTN management | 18.1.0 |
| 2025-03 | SA#107 | SP-250175 | 0027 | 1 | F | Rel-18 CR TS 28.540 Remove requirements of MSAC | 18.2.0 |
| 2025-03 | SA#107 | SP-250168 | 0025 | 1 | B | Rel-19 CR TS 28.540 Requirements for NTN neighbour cell management | 19.0.0 |
| 2025-03 | SA#107 | SP-250164 | 0026 | 1 | B | Rel-19 CR TS 28.540 corrections for MR-DC related description | 19.0.0 |
| 2025-03 | SA#107 | SP-250164 | 0028 |  | B | Rel-19 CR TS 28.540 add usecase and requirements for WAB-gNB management | 19.0.0 |
| 2025-03 | SA#107 | SP-250162 | 0030 | 1 | B | Rel-19 CR TS28.540 Add new requirements for NTN management | 19.0.0 |
| 2025-03 | SA#107 | SP-250162 | 0031 |  | C | Rel-19 CR TS 28.540 Add requirements for management of RedCap feature | 19.0.0 |